

STUDY ON EXISTING PROFILE AND OPERATIONS OF BROWNFIELD SITES IN THE NEW TERRITORIES

- FEASIBILITY STUDY

Final Report

Final | November 2019

ARUP



規劃署
Planning Department

Planning Department

**Agreement No. CE40/2016 (TP)
Study on Existing Profile and
Operation of Brownfield Sites in
the New Territories – Feasibility
Study**

Final Report

Agreement No. CE 40/2016 (TP)

Final November 2019

This report takes into account the particular instructions and requirements of our client.

It is not intended for and should not be relied upon by any third party and no responsibility is undertaken to any third party.

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Notes: Numbers presented throughout the report might not add up precisely to totals due to rounding.

Abbreviations and Acronyms

“AOI”	‘Area of Influence’
“Arup”	Ove Arup & Partners Hong Kong Limited
“BGL”	Block Government Lease
“CA”	“Conservation Area”
“CPA”	“Coastal Protection Area”
“CP”	“Country Park”
“DPA”	Development Permission Area
“EPA”	Environmental Protection Agency
“FLN”	Fanling North
“GDP”	Gross Domestic Product
“HSK”	Hung Shui Kiu
“HT”	Ha Tsuen
“IP21”	Industrial Land Plan 21
“JTC”	Jurong Town Corporation
“KTN”	Kwu Tung North
“MSB”	Multi-Storey Building
“NDA”	New Development Area
“NENT”	Northeast New Territories
“NT”	New Territories
“NTN”	New Territories North
“NWNT”	Northwest New Territories
“OSL”	“Old Schedule” Lots
“OU(CDWEA)”	“Other Specified Uses” annotated “Comprehensive Development and Wetland Enhancement Area”
“OU(CDWRA)”	“Other Specified Uses” annotated “Comprehensive Development to include Wetland Restoration Area”
“OU(Nature Park)”	“Other Specified Uses” annotated “Nature Park”
“PlanD”	Planning Department
“SENT”	Southeast New Territories
“SME”	Small and Medium Enterprise

“SSSI”	“Site of Special Scientific Interest”
“SWNT”	Southwest New Territories
“The Study”	The Study on Existing Profile and Operations of Brownfield Sites in the New Territories – Feasibility Study
“UAV”	Unmanned Aerial Vehicle
“YLS”	Yuen Long South

1 INTRODUCTION

1.1 General

- 1.1.1 Planning Department (PlanD) commissioned Ove Arup and Partners Hong Kong Limited (Arup) on 20 April 2017 to undertake the Study on Existing Profile and Operations of Brownfield Sites in the New Territories – Feasibility Study (the Study).

1.2 Background of Study

- 1.2.1 At present, there is a vast amount of agricultural land in the New Territories (NT), especially the north-eastern and north-western parts, mainly occupied by open storage yards, warehouses and other industrial/rural workshops, which can generally be referred to as brownfield sites. The operations on brownfield sites are generally low in land utilisation efficiency, and often lead to land use incompatibility as well as environmental and traffic issues. On the other hand, operations on brownfield sites play a role in supporting various economic activities in Hong Kong including construction, logistics, port back-up, waste recycling, vehicle repairing and related, rural industries, general warehouse and others.
- 1.2.2 It is considered necessary to capture a snapshot of comprehensive profile and spatial distribution of the brownfield sites in the NT as well as to understand the nature, site characteristics and operational details of the brownfield sites.

1.3 Main Objectives

- 1.3.1 The main objectives of this Study are:
- To formulate the definition and categorisation of brownfield sites;
 - To capture a snapshot of comprehensive profile including the overall distribution, characteristics, and economic uses of brownfield sites in the NT by on-site field and questionnaire surveys;
 - To understand details of operations and major industries involved in brownfield sites through interviews with key stakeholders; and
 - To identify key issues pertinent to brownfield sites.

1.4 Study Area

- 1.4.1 The Study Area refers to the NT of the Hong Kong Special Administrative Region (**Figure 1.1** refers). The Metro Area including Hong Kong Island, Kowloon and Tsuen Wan/Kwai Tsing are excluded from the Study Area.

1.5 Purpose of Final Report

- 1.5.1 This Final Report is to consolidate the findings and recommendations of the Study.

2 DEFINITION OF BROWNFIELD SITES

2.1 Background of Brownfield Sites in Hong Kong

- 2.1.1 Back in the 1960s and as shown in **Photo 2.1**, apart from pockets of village-type settlements and woodland/hilly areas, most of the land in the NT was agriculture land. There were more than 10,000 hectares (ha) of active farmland in the NT in the 1960s¹.



Photo 2.1 Orthophoto of the 1960s in the NT (Extract from DOP1000 – 1963P).
Source: Digital Orthophoto from Lands Department.

- 2.1.2 The economic development of Hong Kong during the 1970s and 1980s provided chances for people in the NT to move and work in urban areas for light industries. As a result, agricultural activities in the NT declined. Also, new town developments in the NT improved transport network and released the development potential of land in the NT.
- 2.1.3 At the same time, the open door policy of the Mainland had substantially increased international and cross-border export and import volume and stimulated the development of port back-up and logistics industries in Hong Kong. Hence, the demand of land for relevant operations (e.g. container yard, open storage, warehouse etc.) increased rapidly. The higher income generated from these operations as compared to agricultural uses created monetary incentives for land owners to rent out their land for these operations. Besides, workshops and warehouses of other industries such as waste recycling and construction industries were also gradually developed on abandoned

¹ Hong Kong Statistics 1947 to 1967, Census and Statistics Department, Hong Kong (1969) p.71

agricultural land, taking advantage of the improved accessibility and low rental cost of land in the NT.

- 2.1.4 Most of the private land in the NT is held under “Old Schedule” Lots (OSL) granted under Block Government Lease (BGL) under which the schedule of uses are for agricultural and related uses such as “padi”, “cultivation” etc. The Melhado Case in 1983 ruled that the schedule of uses is descriptive only, and that lots granted under the BGL are subject to no restriction except for “Noisome or Offensive Trades”, provided that the development on-site does not involve any buildings. This opened up a means for non-agricultural business undertakings/operations on these OSL, resulting in the conversion of many agricultural land for open storage, rural industries and port back-up uses in the NT.

2.2 Definition of Brownfield Sites

- 2.2.1 In general, brownfield sites refer to agricultural land in the NT converted into various operations and uses, including open storage, warehouse, workshop, logistics and freight operation, container storage, vehicle parking, vehicle repair yard and vehicle body building yard. Against this background, and taking account of the findings of field and questionnaire surveys as well as stakeholder interviews, which will be reported in the next chapters, brownfield sites are defined as “**primarily agricultural land in the New Territories which has been formed and occupied by industrial, storage, logistics and parking uses.**” (棕地泛指新界一些遭平整的農耕土地，用作工業、貯物、物流、及泊車用途)²
- 2.2.2 The following are not considered as brownfield sites under the definition:
- (a) Sites with non-industrial operation, including recreation, shop and services, eating place, and office uses;
 - (b) Land used for agricultural and farming purposes such as plant nursery, livestock farm, active or abandoned farmland;
 - (c) Sites without business operation, including residential use (e.g. squatters), uses ancillary to residential use (e.g. storage of household items, residential car parks), and community/religious related uses;
 - (d) Sites with permanent structures or under construction for permanent developments;
 - (e) Government use with land allocation, e.g. work sites; and
 - (f) Land covered by vegetation or observed to be covered by vegetation with no signs of present or previous disturbance such as grassland, woodland and scrubland.

² ‘Agricultural land’ in the definition refers to the land essentially used for agricultural purpose in the past as shown in satellite images taken in the 1960s, regardless of land lease status and zoning.

2.3 Categorisation of Brownfield Sites

- 2.3.1 For the purpose of this Study and based on the findings of the field and questionnaire surveys carried out under the Study, brownfield sites in active use (i.e. active brownfield sites) are categorized into 10 industries and details of which are elaborated as follows:

Active Brownfield Sites

- (a) **Construction Industry** covers mainly open storage and warehouse of construction materials and/or machinery, some of which are large and heavy that can only be stored in open-air and large sites. Workshops including concrete batching plants and asphalt batching plants as well as works areas and site offices are also included in this category.



Photo 2.2 Open Storage of Construction Machinery

- (b) **Logistics Industry** covers modern and general logistics operations. They are mainly in the form of logistics centres and container freight stations. Many of the operations involve the import and export trade, with some providing services related to international/regional distribution of goods, e-commerce, cold storage and other value-added services.



Photo 2.3 Logistics & Freight Operation

- (c) **Port Back-up (Container-related) Industry** covers storage of empty/laden containers, parking of container vehicles and repair of containers.



Photo 2.4 Container Storage

- (d) **Waste Recycling Industry** covers open storage/warehouse/workshop for collection, storage, dismantling, and/or processing of the recyclables such as paper, metal, plastic, waste electrical and electronic equipment etc.



Photo 2.5 Open Storage of Recycling Materials

- (e) **Vehicle Repairing and Related Industry** covers mainly vehicle repair yards for private and/or commercial vehicles. Vehicle body building yards for private and/or commercial vehicles, displaying and trading of new, second-hand, or other vehicles, as well as operations providing auto detailing and car beauty services are also covered in this industry.



Photo 2.6 Vehicle Repair Yard

- (f) **Vehicle Scrapping Industry** covers workshops for disassembly of vehicles and open storage/warehouse of scrapped vehicles and/or used vehicle parts.



Photo 2.7 Vehicle Scrapping Workshop

- (g) **Rural Industries** cover a wide range of rural workshops³, including food processing (e.g. noodles, dairies, soy sauce, bean curd, lard boiling, meat roasting etc), metalware processing, ice manufacturing, paper products processing, chemical processing, etc.



Photo 2.8 Food Processing Workshop

³ According to the Definition of Terms used in statutory plans, rural workshops refer to low-rise building or temporary structures, used for industrial purpose and the operation of which is usually of a smaller scale and less sophisticated in nature. It includes informal industrial activities operated in workshop premises.

- (h) **Vehicle Parking** covers parking of private and/or commercial vehicles operating on a commercial basis, but excludes parking solely for container vehicles (which is categorized under port back-up (container-related) industry).



Photo 2.9 Vehicle Parking

- (i) **General Warehouse / Storage** covers warehouse and open storage of vehicles or vehicle parts including new, second-hand, left-hand-drive and other vehicles, as well as warehouse and open storage of general goods that does not belong to the other industries mentioned in para. 2.3.1. It also covers warehouse and open storage sites on which the main items/materials involved cannot be clearly identified.



Photo 2.10 General Warehouse

- (j) **General Workshops** cover workshops engaging in activities that do not belong to other industries mentioned in para. 2.3.1, such as repairing of machines and electrical appliances. It also covers workshops on which the main activities engaged cannot be clearly identified.



Photo 2.11 General Workshops

Inactive Brownfield Sites

- 2.3.2 Inactive brownfield sites refer to sites which were previously “agricultural land” and subsequently formed but found vacant or with vacant structures not in operation during the surveys⁴.



Photo 2.12 Inactive Brownfield Sites

⁴ During the field survey, the field surveyor would preliminarily identify inactive brownfield site based on on-site observation and recorded details by taking site photos for further verification. The findings had been further verified by comparing such vacant /inactive brownfield status with historical aerial photos to confirm the identified inactive brownfield sites had previously been used for brownfield operation.

3 FINDINGS OF STAKEHOLDER INTERVIEWS

3.1 Stakeholder Interviews

3.1.1 With a view to understanding the major industries involved in brownfield sites in detail, interviews have been conducted with relevant trade associations and professional institutions in major industries involved in brownfield sites including construction, logistics, port back-up, waste recycling, vehicle repairing and rural industries. From July to November 2017, 19 stakeholder groups were interviewed. A summary of participants is given in the table below.

Table 3.1 List of Trade Associations and Professional Institutions participated in the Stakeholder Interviews

Trade Associations and Professional Institutions	
1	The Chartered Institute of Logistics and Transport
2	Hong Kong Container Depot & Repairer Association
3	Hung Uk Tsuen Merchants Association
4	Lok Ma Chau China-Hong Kong Freight Association
5	Hong Kong Commercial Vehicle Maintenance Association
6	Hong Kong Construction Association
7	Hong Kong Auto (Parts & Machinery) Association
8	Hong Kong General Building Contractors Association
9	Hong Kong Recycling Chamber of Commerce
10	Coalition of Open Storage Operators in the North West of the New Territories
11	The Association of the New Territories Open Storage Operators
12	Hong Kong Logistics Association
13	Hong Kong Construction Materials Association
14	New Territories Warehouse And Logistics Business Association
15	The New Territories North District Manufacturers Association of Hong Kong
16	The Hong Kong Federation of Electrical and Mechanical Contractors Limited
17	Hong Kong Container Tractor Owner Association
18	Hong Kong Container Terminal Operators Association Limited
19	Hong Kong Recycle and Development Association

3.2 Findings of Stakeholder Interviews

3.2.1 Based on the views collected from the stakeholder interviews, major findings are consolidated below. These have provided some references and insights in understanding the major industries involved in brownfield sites, so as to facilitate the formulation of appropriate measures for the planning and consolidation of brownfield sites in the future.

Construction Industry

- 3.2.2 The stakeholders generally have positive views on the prospect of the industry. Most stakeholders considered that it was necessary to retain their operations in Hong Kong due to cost-effectiveness and legal/customs issues. Securing reliable supply of local materials and services, convenient and cheap sites for storage of construction materials and machinery in Hong Kong can help lower the cost of local construction projects.
- 3.2.3 The major reasons why the construction industry used brownfield sites included heavy floor loading and high floor-to-floor height requirements, lack of suitable premises in other forms, convenient and accessible location. The ideas of constructing specially-designed multi-storey buildings (MSBs) and Construction Industry Hubs (CIHs), and centralizing construction related uses in a hub setting as well as development of caverns for permanent facilities to house construction-related operations were supported. There were, however, reservations with regard to future management issues, as well as admission criteria and facilities provided in MSBs/CIHs being not suitable for their needs.

Logistics and Port Back-up Industries

- 3.2.4 More and more cross-boundary freight has shifted from land-borne to river-borne transport. Far less empty containers are stored in Hong Kong now since the cost of container storage and maintenance is cheaper in the Mainland. There has been a decline of container yards on brownfield sites which the operators are now receiving less income than before. However, there is an increasing demand for local/regional distribution of goods, third party logistics and business-to-customer goods distribution due to the growth of the market in Hong Kong and the Mainland in tandem with the growth in e-commerce.
- 3.2.5 Given an acute shortage of space for logistics operation, brownfield sites offer the industry benefits in operation efficiency, low rental cost and locational advantage. The stakeholders requested for Government support to provide new land specifically for logistics use. The MSB for logistics use should provide large floor plate, high ceiling height and wide ramps, be equipped with enough container vehicle bays, parking and turnaround space, and the rent should not be too high to ensure affordability for the operators. However, there is doubt on the benefits and effectiveness of MSBs to accommodate container storage use, particularly in terms of floor height, loading capacity and operational difficulties.

Waste Recycling Industry

- 3.2.6 Waste recycling operations, despite many being low value-added and land extensive, are essential for local waste reduction as part of the waste management system in Hong Kong. However, the industry is export-oriented and vulnerable to changes in the policies of major markets. Some operations involve importing recyclables to secure a sufficient amount of suitable recyclables for export. Besides, the stakeholders suggested that the recycling industry in Hong Kong should be upgraded from simple sorting and storage of recyclables to development of manufacturing operations to upcycle the local waste. Locally-made green products should be promoted in the local and

overseas market. However, the upgrading would require much capital investment which would be difficult for small and medium enterprises (SMEs).

- 3.2.7 The reasons of locating recycling operations at brownfield sites included cheap rent, convenient road access, availability of storage space, proximity to supporting facilities, and separation from residential developments. The recycling industry would prefer open storage which allows sizeable space for storage of renewable resources. In particular, waste recycling operations handling very heavy/bulky materials (e.g. ferrous metal) or using bulky machinery would not be suitable to be accommodated in MSBs due to high requirements on floor loading and ceiling height. The operation cost in MSBs is also a concern.

Vehicle Repairing and Related Industries

- 3.2.8 The vehicle repairing industry mainly provides local services. One key issue of the industry is that whether the operators could be centralized at a single or a few major cluster(s) to enjoy the advantages from economy of scale and business chains or to encourage the operators to spread out across the territory under the free market system to reach out to individual customers. The Government should take note of the potential of import/export trading of vehicle parts and/or accessories which may however be involved in the vehicle scrapping industry of a different nature.

- 3.2.9 Taking advantage of the availability of brownfield sites, there are established clusters of vehicle industry in Kam Tin and Pat Heung. Other locations include Lok Ma Chau, Tin Shui Wai, Man Kam To, Sheung Shui and Fanling. The stakeholders were concerned about the possible high rent of MSBs and opined that the management of MSBs should be government-led. Repairing workshops for heavy goods vehicles and Liquefied Petroleum Gas vehicles should be separately located.

Rural Industries

- 3.2.10 The rural industries mainly include food processing, paper products, metalware and chemical workshops. The operators stated that their operations, mainly serving the population and industries in Hong Kong, were essential and should not be overlooked. For SMEs operators, cheap rent is their primary consideration and they cannot compete with larger scale operations in obtaining the premises / sites in industrial estates, or their operations cannot be accommodated in conventional flatted factories due to extensive land and/or high ceiling requirements, and thus they choose to locate at brownfield sites in rural areas.

- 3.2.11 Some of the stakeholders opined that MSB would not be attractive to them if the rent was higher than what they paid at present, and some could not be accommodated in MSBs due to their special operational requirements, e.g. inherent risks of the dangerous good handled. In case the operations needed to be relocated, some stated that they would close down their business since the profit margin was not high and their next generation did not want to continue their business.

- 3.2.12 Based on the stakeholder interviews, it is observed that the concerns from the stakeholders on the brownfield sites are cross-cutting issues

and would need to be addressed from a holistic, comprehensive and strategic perspective rather than being resolved on an individual project basis. The main considerations of various operations choosing brownfield sites are mainly low rent, operational requirements and locational factors. In addition, the operations of brownfield sites of major industries play different roles in their operation chains and would involve some business linkages to the operations under other industries, for instance, vehicles repairing operations may serve other operations. Some stakeholders expressed views that it would be feasible or partly feasible to relocate their operations from brownfield sites to specially designed MSB or industrial hub rather than general industrial buildings or industrial estates. However, some of the brownfield operations involving heavy and bulky materials and/or machinery could only be accommodated at open-air sites.

4 PROFILE OF BROWNFIELD SITES IN THE NEW TERRITORIES⁵

4.1 Survey Methodology

4.1.1 The field and questionnaire surveys for the Study were conducted from 9 August 2017 to 8 October 2018.

4.1.2 In order to facilitate the conducting of on-site field and questionnaire surveys by batches and reporting of the survey findings, the Study Area is divided into four sub-regions namely Northeast NT (NENT), Northwest NT (NWNT), Southeast NT (SENT) and Southwest NT (SWNT). The boundaries of the sub-regions have largely made reference to the boundaries of relevant Outline Zoning Plans (**Figure 1.1**).

Sub-region	Coverage
SENT	Sai Kung, Tseung Kwan O, and Islands on the southeastern part of Hong Kong
SWNT	Lantau and Islands on the southwestern part of Hong Kong
NENT	Sha Tin, Tai Po, Sheung Shui and north and northeastern part of the NT
NWNT	Tuen Mun and Yuen Long, and northwestern part of the NT

4.1.3 Based on a desktop study of Digital Orthophoto (i.e. DOP5000) of 2015, about 1,300 ha of brownfield sites in active use were initially identified at the beginning of the Study in 2017, which served as the initial baseline profile for the Study. Subsequently, with reference to the latest helicopter aerial photos, satellite images and unmanned aerial vehicle (UAV) photos taken in 2017/2018, other relevant planning data and survey maps provided by Survey and Mapping Office of Lands Department, land which were likely brownfield sites including but not limited to the estimated 1,300 ha were identified for carrying out on-site field and questionnaire surveys to confirm their status and usage. All identified sites were visited in full enumeration for on-site field survey and face-to-face questionnaire survey.

4.1.4 During the field survey, field surveyors were required to record a list of information of the visited sites and operations, including their uses and site characteristics. Field surveyors were also required to take photos of the sites to keep record of the site conditions for future reference, and record information on land uses adjoining to the sites as appropriate for subsequent analysis. In situation where a single site was found to be occupied by more than one operation, the site would be sub-divided according to the information obtained during the surveys. The area of each brownfield site was based on the boundary identified in the latest orthophotos, taking into account the findings and observations during the on-site survey.

⁵ Numbers presented throughout the report might not add up precisely to totals due to rounding.

- 4.1.5 For sites identified with operation, questionnaire surveys were conducted to collect information related to the operational characteristics and requirements, equipment/facilities installed for the operation, locational factors/preferences, business nature and linkage, history of the operation, technical requirements and future business plan of the operation. A sample of the questionnaire is included in **Appendix A**.
- 4.1.6 For sites that were observed to be vacant or not having any operation carried out on the sites (e.g. residential use), status/use(s) of the sites were recorded and no questionnaire survey would be conducted.
- 4.1.7 The survey successfully interviewed 3,420 active brownfield sites, among 7,373 active brownfield sites that are with operation. The response rate of the questionnaire survey is 46%.
- 4.1.8 While efforts have been made to ensure the accuracy of the survey findings, the study methodology is still subject to the following constraints and limitations:-
- (a) Due to the transient nature of brownfield sites, the profile and spatial distribution of brownfield sites established under this Study could only provide a snapshot picture of brownfield sites based on the field and questionnaire surveys conducted during August 2017 to October 2018;
 - (b) The area of each brownfield site is mainly based on the boundary demarcated using latest orthophotos / satellite images / UAV photos, taking into account findings and observations during the on-site survey. Therefore, there could be some discrepancies between the actual site area and the surveyed area;
 - (c) There are some sites which field surveyors were unable to access or being refused to access during the survey. The land uses of these sites are identified based on on-site observation or interpretation of aerial photos. There could be some discrepancies between the actual use of the site and the identified uses; and
 - (d) Where the response rate of some questions in the questionnaire was too low, meaningful analysis is not possible and thus not included in this report.

4.2 Spatial Distribution of Brownfield Sites

Brownfield Sites

- 4.2.1 The survey finds a total of 7,373 active brownfield sites (area of about 1,414 ha) in the NT⁶. Please refer to **Figure 4.1** for the spatial distribution of active brownfield sites.
- 4.2.2 The number and area of active brownfield sites by sub-regions are shown in **Table 4.2.1**. About 70% of active brownfield sites (5,295 sites) are located in NWNT (75.0% in terms of area; i.e. 1,060.46 ha), followed by NENT (23.0% in terms of area; i.e. 325.72 ha), SENT

⁶ The survey also finds a total of 996 inactive brownfield sites (area of about 165 ha) in the NT.

(1.4% in terms of area; i.e. 20.29 ha) and SWNT (0.6% in terms of area; i.e. 7.37 ha).

4.2.3 Table 4.2.1 Number and Area of Active Brownfield Site

Sub-Regions	Number of Active Brownfield Sites		Area of Active Brownfield Sites	
	Number	%	Area (ha)	%
SENT	156	2.1%	20.29	1.4%
SWNT	58	0.8%	7.37	0.6%
NENT	1,864	25.3%	325.72	23.0%
NWNT	5,295	71.8%	1,060.46	75.0%
Total of Sites	7,373	100.0%	1,413.84	100.0%

Distribution of Active Brownfield Sites within New Development Areas (NDAs)/Potential Development Areas (PDAs)⁷

4.2.4 Among the 1,414 ha of active brownfield sites, about 615 ha (43%) fall within the boundaries of NDAs/PDAs⁸ (Table 4.2.2). Figure 4.2 shows the overall distribution of brownfield sites including the boundaries of NDAs/PDAs.

Table 4.2.2 Brownfield Sites Falling within the Boundaries of NDAs/PDAs

NDAs/PDAs	Area of Active Brownfield Sites (ha)	Area of Inactive Brownfield Sites (ha)	Area of Brownfield Sites (ha)
<i>Hung Shui Kiu/Ha Tsuen (HSK/HT) NDA</i>	240.46	5.84	246.30
<i>Yuen Long South (YLS) Development</i>	90.25	3.65	93.90
<i>Kwu Tung North (KTN) and Fanling North (FLN) NDAs</i>	66.14	4.21	70.35
<i>New Territories North (NTN)⁹</i>	217.92	24.60	242.52
Total	614.77	38.30	653.07

⁷ In this report, “NDAs/PDAs” statistics also include Yuen Long South Development, which is positioned as an extension of Yuen Long New Town.

⁸ As identified by the PlanD, among the active and inactive brownfield sites outside NDAs/PDAs, 76 ha are within conservation related zones (please refer to paras. 5.2.16 and 5.2.17), about 120 ha are covered by government projects under active planning, and about 30 ha are already covered by known development projects initiated by private parties or landowners.

⁹ According to the “Preliminary Feasibility Study on Developing the New Territories North” (the NTN Study), potential developments areas in NTN include San Tin/Lok Ma Chau Development Node, Man Kam To Logistics Corridor and NTN New Town.

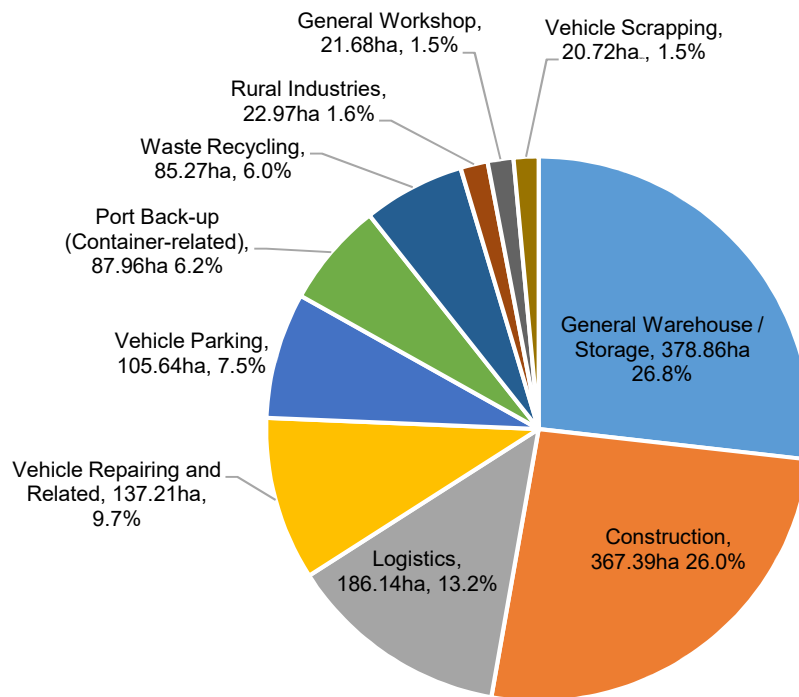
Remarks: There are 38.30 ha of inactive brownfield sites falling within the boundaries of NDAs/PDAs

4.3 Industries of Active Brownfield Sites

Distribution by Industry

4.3.1 The overall distribution of active brownfield sites by industry is shown in **Table 4.3.1**. Among 1,414 ha of active brownfield sites, the major industries are general warehouse / storage (26.8% / 378.86 ha), followed by construction (26.0% / 367.39 ha), and logistics (13.2% / 186.14 ha) (**Chart 4.1**). The three industries occupy about 66% of active brownfield site area.

Chart 4.1 Distribution of Active Brownfield Sites by Industry (ha)



4.3.2 For SENT, the major industries on active brownfield sites are construction (49.5% / 10.04 ha), vehicle repairing and related (15.8% / 3.21 ha), general workshop (10.3% / 2.1 ha). Distribution of active brownfield sites by industry in SENT is shown in **Figure 4.3a**.

4.3.3 For SWNT, the major industries on active brownfield sites are construction (55.9% / 4.12 ha), vehicle repairing and related (25.6% / 1.89 ha), general warehouse/storage (14.1% / 1.04 ha). Distribution of active brownfield sites by industry in SWNT is shown in **Figure 4.3b**.

4.3.4 For NENT, the major industries on active brownfield sites are general warehouse/storage (32.6% / 106.23 ha), construction (31.6% / 102.91 ha), waste recycling (8.9% / 29.06 ha). Distribution of active brownfield sites by industry in NENT is shown in **Figure 4.3c**.

4.3.5 For NWNT, the major industries on active brownfield sites are general warehouse/storage (25.4% / 269.64 ha), construction (23.6% / 250.32 ha), logistics (15.6% / 165.46 ha). Distribution of active brownfield sites by industry in NWNT is shown in **Figure 4.3d**.

Average Site Size of Active Brownfield Sites

4.3.6 The average site size of active brownfield sites is also shown in **Table 4.3.1**. The overall average site size of active brownfield site is about 1,918 square metres (sq m). Active brownfield sites in port back-up (container-related) industry have the largest average size of about 5,787 sq m, whereas general workshop has the smallest average size, which is about 1,232 sq m.

Table 4.3.1 –Number and Area of Brownfield Sites by Industry

Type of Industry	Sub-Region				Overall				Average Site Size (sq m)
	SENT	SWNT	NENT	NWNT	Area of Sites (ha)	%	No. of Sites¹⁰	%	
	Area of Sites (ha)	Area of Sites (ha)	Area of Sites (ha)	Area of Sites (ha)					
General Warehouse / Storage	1.95	1.04	106.23	269.64	378.86	26.8%	2,718	36.9%	1,393.89
Construction	10.04	4.12	102.91	250.32	367.39	26.0%	1,558	21.1%	2,358.09
Logistics	0.39	0.19	20.10	165.46	186.14	13.2%	560	7.6%	3,323.93
Vehicle Repairing and Related	3.21	1.89	23.17	108.94	137.21	9.7%	1,102	14.9%	1,245.01
Vehicle Parking	1.85	0.11	12.90	90.78	105.64	7.5%	435	5.9%	2,428.51
Port Back-up (Container-related)	0	0	19.39	68.57	87.96	6.2%	152	2.1%	5,786.84
Waste Recycling	0.35	0	29.06	55.86	85.27	6.0%	441	6.0%	1,933.56
Rural Industries	0.40	0.02	8.06	14.49	22.97	1.6%	104	1.4%	2,208.65
General Workshops	2.10	0	3.83	15.75	21.68	1.5%	176	2.4%	1,231.82
Vehicle Scrapping	0	0	0.07	20.65	20.72	1.5%	127	1.7%	1,631.50
Total Active Brownfield Sites	20.29	7.37	325.72	1,060.46	1,413.84	100%	7,373	100%	1917.59
Inactive Brownfield Sites	4.13	2.3	49.84	108.81	165.08	-	996	-	1,657.53
Total	24.42	9.67	375.56	1,169.27	1,578.92	-	8,369	-	1,886.63

Note: Information based on Question A2 of the questionnaire survey and field observation

¹⁰ The “sites” were counted by the consultant with reference to the physical features on site (e.g. fencing and road) observed in brownfields captured during on-site visit and also the responses or information collected during interviews with brownfield operators.

4.4 Spatial Distribution of Industries on Active Brownfield Sites

4.4.1 The spatial distribution of industries on active brownfield sites is shown in **Table 4.4.1**. All industries have higher percentages of active brownfield sites located in NWNT than the other three sub-regions. Vehicle scrapping, logistics, and vehicle parking industries have comparatively higher percentages of brownfield sites located in NWNT (which represent 99.7%, 88.9% and 85.9% respectively) than the other industries. On the other hand, rural industries, waste recycling, and general warehouse/storage have comparatively higher percentages of brownfield sites located in NENT (which represent 35.1%, 34.1%, and 28.1% respectively) than the other industries.

Table 4.4.1 Spatial Distribution of Different Industries - Area of Sites (in ha) and Percentage

Type of Industry	Total	Area of Site (ha)			
		SENT	SWNT	NENT	NWNT
Total of Active Brownfield Sites	1,413.84	20.29	7.37	325.72	1,060.46
		1.4%	0.6%	23.0%	75.0%
General Warehouse / Storage	378.86	1.95	1.04	106.23	269.64
		0.5%	0.3%	28.1%	71.3%
Construction	367.39	10.04	4.12	102.91	250.32
		2.7%	1.11%	28.0%	68.1%
Logistics	186.14	0.39	0.19	20.1	165.46
		0.2%	0.1%	10.8%	88.9%
Vehicle Repairing and Related	137.21	3.21	1.89	23.17	108.94
		2.3%	1.4%	16.9%	79.4%
Vehicle Parking	105.64	1.85	0.11	12.9	90.78
		1.8%	0.1%	12.2%	85.9%
Port Back-up (Container-related)	87.96	0	0	19.39	68.57
		0.0%	0.0%	22.0%	78.0%
Waste Recycling	85.27	0.35	0	29.06	55.86
		0.4%	0.0%	34.1%	65.5%
Rural Industries	22.97	0.4	0.02	8.06	14.49
		1.7%	0.1%	35.1%	63.1%
General Workshops	21.68	2.1	0	3.83	15.75
		9.7%	0.0%	17.7%	72.6%
Vehicle Scrapping	20.72	0	0	0.07	20.65
		0.0%	0.0%	0.3%	99.7%

Notes: Numbers presented throughout the report might not add up precisely to totals due to rounding.

4.5 Employment

- 4.5.1 **Table 4.5.1** shows the number of employment on active brownfield sites by industry. Projected by extrapolation based on the questionnaire returns, active brownfield sites in the NT generate about 50,600 full-time jobs. Among all industries, general warehouse/storage has the highest number of full-time jobs, which contributes about 31% / 15,650 full-time jobs, followed by construction industry (about 26% / 12,930 full-time jobs), and logistics industry (about 15% / 7,670 full-time jobs).
- 4.5.2 As estimated from the questionnaire return, active brownfield sites in the NT generate about 1,510 part-time/temporary jobs. Among all industries, general warehouse/storage has the highest number of part-time/temporary jobs, which contributes about 47% / 710 part-time/temporary jobs), followed by construction industry (about 14% / 210 part-time/temporary jobs), and logistics industry (about 10% / 150 part-time/temporary jobs).
- 4.5.3 The overall employment (full-time and part-time/temporary) in active brownfield sites is about 52,110.

Table 4.5.1 – Estimated Employment in Active Brownfield Sites (Projected by extrapolation based on the questionnaire returns)

Type of Industry	Total Number of Site	Total Area (ha)	Full-time				Part-time/Temporary				Total Employment	
			Area of Responded Case	Employment Density of Responded Cases/per ha	Estimated Employment (Full-time) (round to the nearest ten)	% (Full-time)	Area of Responded Case	Employment Density of Responded Cases/per ha	Estimated Employment (Part-time/Temporary) (round to the nearest ten)	% (Part-time/Temporary)	Total Estimated Employment (round to the nearest ten)	% (Total)
General Warehouse/ Storage	2,718	378.86	71.44	41.3	15,650	31%	71.44	1.9	710	47%	16,360	31%
Construction	1,558	367.39	203.42	35.2	12,930	26%	203.42	0.6	210	14%	13,140	25%
Logistics	560	186.14	114.40	41.2	7,670	15%	114.40	0.8	150	10%	7,820	15%
Vehicle Repairing and Related	1,102	137.20	84.85	31.6	4,340	9%	84.85	0.8	110	7%	4,450	9%
Vehicle Parking	435	105.64	20.71	18.7	1,970	3%	20.71	1.3	140	9%	2,110	4%
Port Back-up (Container-related)	152	87.96	42.10	23.8	2,090	4%	42.10	0.0	0	0%	2,090	4%
Waste Recycling	441	85.27	40.04	32.4	2,760	5%	40.04	1.0	90	6%	2,850	5%
Rural Industries	104	22.97	11.78	57.1	1,310	3%	11.78	0.3	10	1%	1,320	3%
General Workshops	176	21.68	5.51	63.7	1,380	3%	5.51	3.6	80	5%	1,460	3%
Vehicle Scrapping	127	20.72	13.10	24.1	500	1%	13.10	0.4	10	1%	510	1%
Total	7,373	1,413.84	N.A.	N.A.	50,600	100.0%	N.A.	N.A.	1,510	100.0%	52,110	100.0%

Note: Information on employment density based on Question A7 of the questionnaire.

4.6 Tenure Status and Monthly Rent

Tenure Status

- 4.6.1 Among 3,420 respondents to the questionnaire survey, 2,539 respondents (74%) indicated that their sites were under tenancy.
- 4.6.2 According to the questionnaire survey, the median and average rents of brownfield sites are \$3.0/ square feet¹¹ (sq ft) and \$3.9/sq ft respectively. A diverse median rent ranging from \$2.3/sq ft paid by vehicle scrapping industry to \$4.3/sq ft paid by general workshops; and average rent ranging from \$2.3/sq ft paid by rural industries to \$4.7/sq ft paid by logistics and port back-up (container-related) industry were observed (Table 4.6.1).

Table 4.6.1 – Tenure Status and Monthly Rent by Industry for 3,420 cases responding

Industry	No. of Sites under Tenancy	% of Sites Under Tenancy Among Responded Cases [#]	Max \$/sq ft	Min \$/ sq ft	Median \$/ sq ft	Average \$/ sq ft
General Warehouse/Storage	340	50.3%	16.1	1.0	3.1	4.3
Construction	690	75.8%	12.7	0.9	2.8	3.5
Logistics	366	88.8%	22.2	2.0	3.5	4.7
Vehicle Repairing and Related	662	89.3%	15.3	0.9	3.1	3.8
Vehicle Parking	60	33.9%	11.0	1.0	2.8	3.9
Port Back-up (Container-related)	55	71.4%	12.6	1.1	3.2	4.7
Waste Recycling	204	88.7%	18.2	1.0	3.4	4.5
Rural Industries	37	62.7%	3.7	0.9	2.5	2.3
General Workshops	40	83.3%	11.0	1.3	4.3	4.6
Vehicle Scrapping	85	94.4%	5.6	0.9	2.3	2.6
Total	2,539	74.2%	22.2	0.9	3.0	3.9

Note: Information based on Question A8 of the questionnaire.

The percentage is calculated based on the total number of active brownfield site with completed survey under each industry.

4.7 Land Status

- 4.7.1 Among the 1,414 ha of active brownfield sites, the majority (1,180 ha / 83%) is on private land and the remaining (234 ha / 17%) is on government land (Table 4.7.1).
- 4.7.2 Breaking down by number of sites, out of the total 7,373 active brownfield sites, 350 sites (5%) involve government land only (i.e. 51 ha in terms of area), 1,760 sites (24%) involve private land only (i.e. 219 ha in terms of area), and 5,263 sites (71%) involve both private land

¹¹ One square metre equals 10.76 square feet.

and government land (i.e. 961 ha of private land and 183 ha of government land in terms of area).

4.7.3 **Figure 4.4a** to **Figure 4.4d** show the spatial distribution of active brownfield sites on private land and government land in each sub-region.

Table 4.7.1 Land Status of Active Brownfield Sites

Land Status	Area (ha)	%
Private Land	1,179.94	83.5%
Government Land	233.90	16.5%
Total	1,413.84	100.0%

4.8 Land Use Zonings

4.8.1 Among the 1,414 ha of active brownfield sites, 321 ha (23%) fall under industrial and storage related use zones under statutory town plans, and 579 ha (41%) fall under development zones. Conservation related zones account for 69 ha (5%). (**Table 4.8.1**).

Table 4.8.1 Zoning of Active Brownfield Sites

Zoning Group	Area (ha)	%
Industrial and Storage Related Use Zones (including “Open Storage”, “Industrial (Group D)”, “Other Specified Uses” annotated “Port Back-up”, “Industrial”, “Other Specified Uses” annotated “Logistics Facility”, “Other Specified Uses” annotated “Port Back-up, Storage and Workshop Uses”)	321.23	22.7%
Development Zones (including “Residential (Group A)”, “Residential (Group B)”, “Residential (Group C)”, “Residential (Group D)”, “Residential (Group E)”, “Commercial”, “Commercial/Residential”, “Comprehensive Development Area”, “Village Type Development”, “Other Specified Uses” annotated “Rural Use”, “Government, Institution or Community”, “Open Space”, “Recreation”, etc.)	578.60	40.9%
Conservation Related Zones (including “Conservation Area”, “Coastal Protection Area”, “Other Specified Uses” annotated “Nature Park”, “Other Specified Uses” annotated “Comprehensive Development and Wetland Enhancement Area”, “Other Specified Uses” annotated “Comprehensive Development to include Wetland Restoration Area”)	68.66	4.9%
Green Belt Zone	106.08	7.5%
Agriculture Zone	152.80	10.8%
Others (including “Undetermined”, and other zones)	142.15	10.1%
Outside Coverage of Statutory Plans	44.32	3.1%
Total	1413.84	100.0%

4.9 Starting Year of Operations

4.9.1 Among 3,420 respondents to the questionnaire survey, 1,267 respondents (37%) indicated that they started their operations at the current brownfield site in “2009 or before”, followed by “2015 or after” (672 respondents / 20%) and “2010 – 2014” (573 respondents / 17%). 908 respondents (26%) refused to answer the question / were not sure about the answer (Table 4.9.1).

4.9.2 For individual industry, comparatively higher percentage of respondents in logistics industry (36% / 150 respondents) indicated their starting year as “2015 or after”, and comparatively higher percentage of respondents in rural industries (73% / 43 respondents) indicated their starting year as “2009 or before”.

Table 4.9.1 Starting Year of Operations

Industry	Starting Year of Operations				Total
	2009 and before	2010-2014	2015 or after	Refuse to Answer/Not Sure	
General Warehouse/Storage	180	81	104	311	676
	26.6%	12.0%	15.4%	46.0%	
Construction	362	169	173	206	910
	39.8%	18.6%	19.0%	22.6%	
Logistics	111	100	150	51	412
	26.9%	24.3%	36.4%	12.4%	
Vehicle Repairing and Related	357	118	148	118	741
	48.2%	15.9%	20.0%	15.9%	
Vehicle Parking	44	16	8	109	177
	24.9%	9.0%	4.5%	61.6%	
Port Back-up (Container-related)	27	12	9	29	77
	35.1%	15.6%	11.7%	37.7%	
Waste Recycling	77	45	57	51	230
	33.5%	19.6%	24.8%	22.2%	
Rural Industries	43	5	3	8	59
	72.9%	8.5%	5.1%	13.6%	
General Workshop	17	9	12	10	48
	35.4%	18.8%	25.0%	20.8%	
Vehicle Scrapping	49	18	8	15	90
	54.4%	20.0%	8.9%	16.7%	
Total	1267	573	672	908	3420
	37.0%	16.8%	19.6%	26.5%	

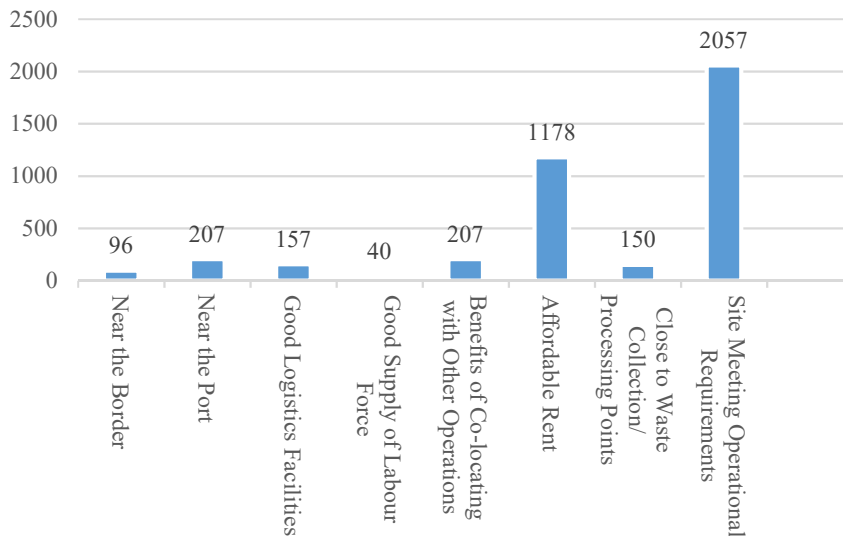
Note: Information based on Question A1 of the questionnaire survey.

4.10 Operational and Locational Requirements

Reasons of Choosing the Current Site for Operation

- 4.10.1 According to the questionnaire survey, “Site Meeting Operational Requirement” and “Affordable Rent” were the two most selected reasons considered by the respondents as the reason(s) of choosing the current site for operation. Among 3,420 respondents to the questionnaire survey, 60% and 34% of the respondents selected the two reasons respectively (**Chart 4.2**).
- 4.10.2 The above two reasons are also the mostly selected reasons for individual industry. Apart from the above two reasons, for logistics industry (412 respondents), about 250 of the respondents (61%) in the industry also selected “Near the Port”, “Good Logistics Facilities”, “Benefits of Co-locating with Other Operations’ and/or “Near the Border” as their reason(s) for choosing the current site. For port back-up (container related) industry (77 respondents), 32% of the respondents in the industry selected the reasons of “Near the Port” and/or “Near the Border”. For waste recycling industry (230 respondents), about 6% of the respondents in the industry chose “Close to Waste Collection/Processing Points” as the reason or one of the reasons of choosing the current site for operation.

Chart 4.2 Reasons of Choosing the Current Site for Operation



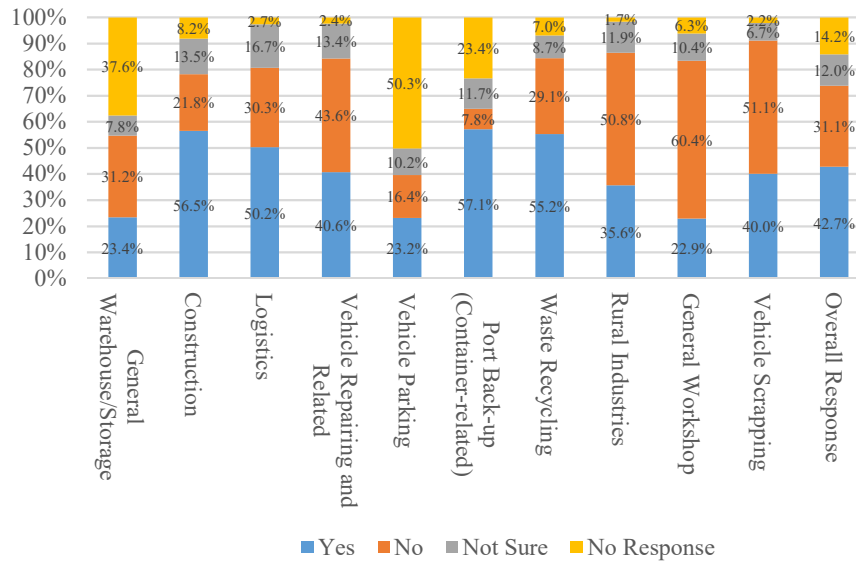
Note: Information based on Question A12 of the questionnaire survey. Multiple responses are allowed in this question.

Requirement for Operating at Open-air Site

- 4.10.3 Among the 3,420 respondents to the questionnaire survey, about 43% indicate the need to operate at open-air site. Construction (57%), logistics (50%), port back-up (container-related) (57%), waste recycling (55%) industries have comparatively higher percentages of respondents within its industry indicating the need to operate at open-air site than other industries. General workshops (23%), general warehouse/storage (23%), and vehicle parking (23%) industries have

comparatively lower percentages of respondents indicating the need to operate at open-air site (Chart 4.3).

Chart 4.3 Requirement for Operating at Open-air Site



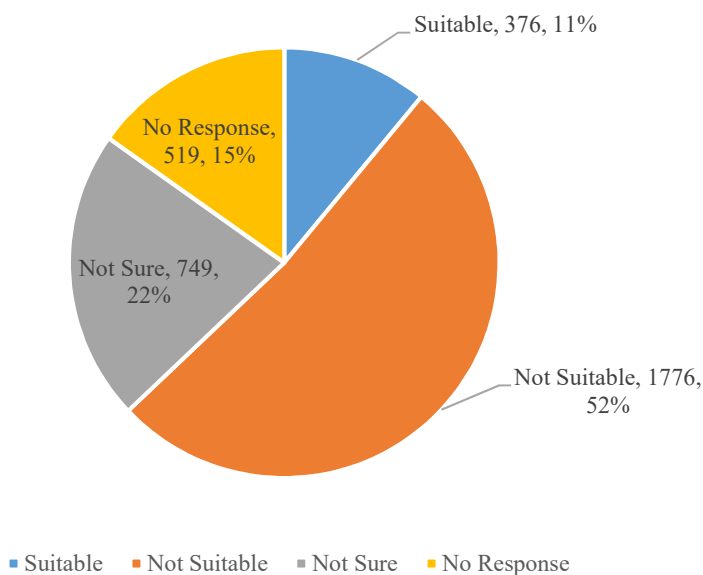
Note: Information based on Question C2 of the questionnaire survey.

4.11 Views on Operating at Alternative Locations

Suitability of Relocating to Buildings/Special Locations

4.11.1 Among the 3,420 respondents to the questionnaire survey, only 376 respondents (i.e. 11%) indicated that it was suitable for their operation to relocate to other locations including general industrial buildings, industrial estate, industrial hub and/or specially designed MSB (with large operational space and specially designed ramp allowing large trucks/vehicles to access various floors direct). The cargo and logistics centres in Kwai Chung have been referred to as examples (Chart 4.4).

Chart 4.4 Suitability of Relocating to Buildings/Special Locations



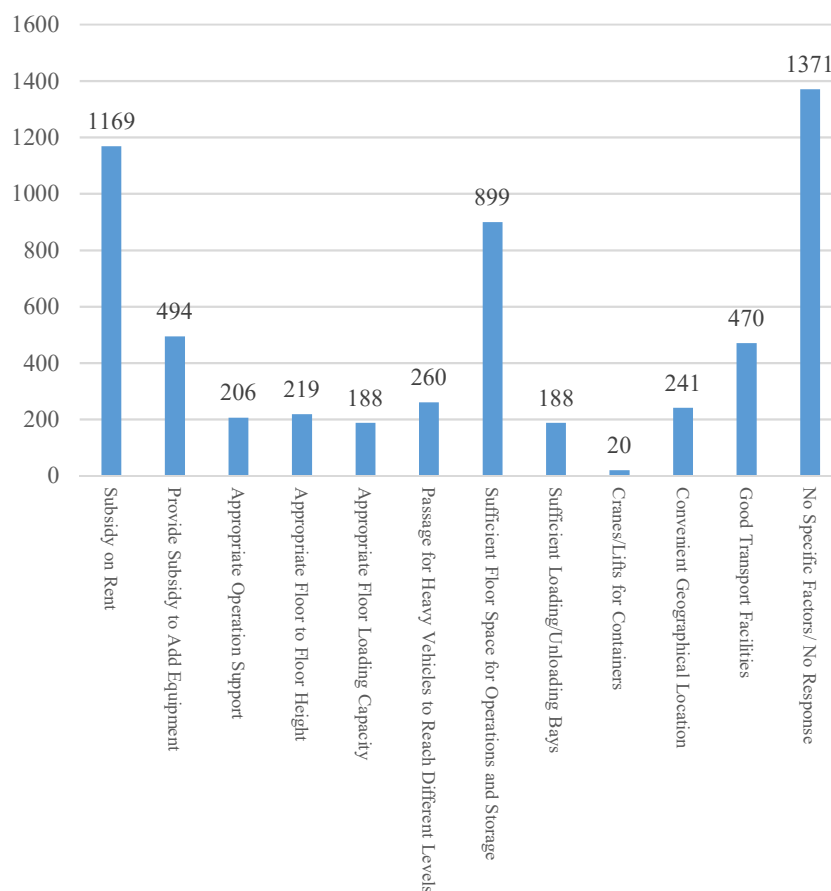
Note: Information based on Question C3 of the questionnaire survey.

- 4.11.2 Among the 376 respondents who considered their operation suitable to relocate to other locations, most respondents (228 / 61%) chose “Industrial Hub” as suitable (or as one of the suitable locations) for their operation, followed by “Industrial Estate” (196 / 52%), “General Industrial Building” (178 / 47%) and “Specially Designed MSB” (100 / (27%).
- 4.11.3 Notwithstanding the above, participants of the stakeholder interviews generally considered that it would be feasible or partly feasible to relocate their operations from brownfield sites to specially MSB or industrial hub, provided that the design of which was able to suit their operational requirements.

Factors Encouraging Relocation of Operation to General Industrial Building/ Industrial Estate/ Industrial Hub/ Specially Designed MSBs

- 4.11.4 When asked about what factor(s) that could encourage operators to relocate to designated locations or buildings including general industrial building/ industrial estate/ industrial hub/ specially designed MSBs, among the 3,420 respondents, 34% or 1,169 of respondents selected “Subsidy on Rent” as the encouraging factor(s), followed by “Sufficient Floor Space for Operation and Storage” (26% / 899) and “Subsidy to Add Equipment” (14% / 494) (**Chart 4.5**).

Chart 4.5 No. of Response on Factors Encouraging Relocation to Designated Location or Buildings

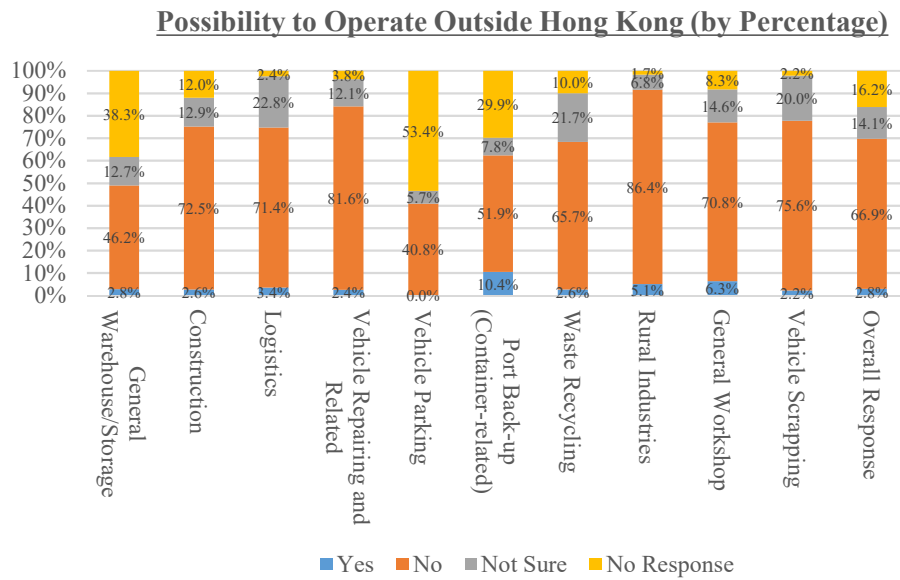


Note: Information based on Question C7 of the questionnaire survey. Multiple responses allowed in this question.

Possibility to Operate Outside Hong Kong

4.11.5 According to the questionnaire survey, only 3% or 93 of the respondents stated that it was possible for their operation to operate outside Hong Kong (**Chart 4.6**). Among all industries, port back-up (container-related) industry has the highest percentage of respondents (10%) within its industry considering it possible for their operation to operate outside Hong Kong.

Chart 4.6 Possibility to Operate Outside Hong Kong by Industry

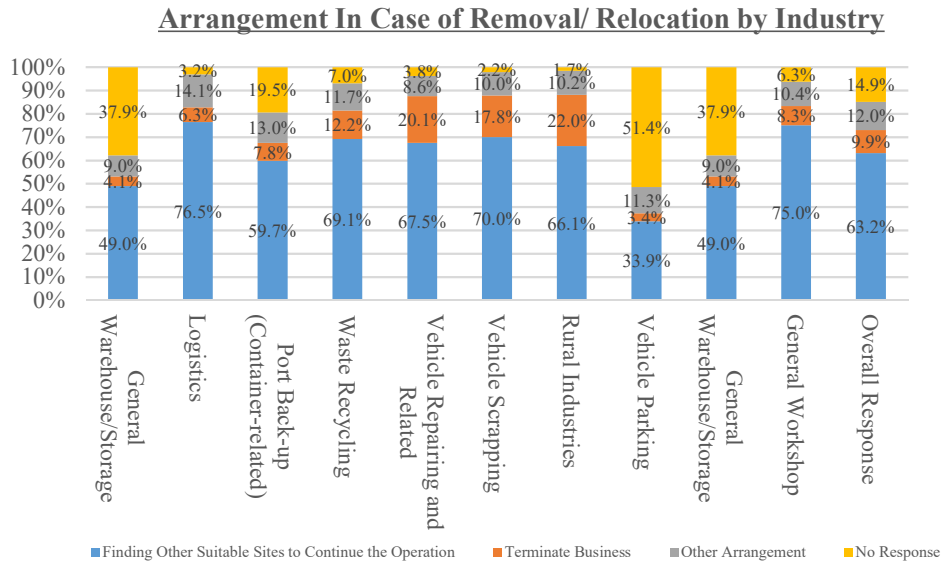


Note: Information based on Question C5 of the questionnaire survey.

Arrangement In Case of Removal/ Relocation

4.11.6 Among the 3,420 of respondents, 63% / 2,160 of the respondents indicated that they would find another suitable site to continue their operation if they were required to move or relocate. 10% / 338 of the respondents indicated that they would terminate the business. There are comparatively higher percentages of respondents in rural industries (22% or 13 out of 59 respondents) and vehicle repairing and related industry (20% or 149 out of 741 respondents) indicating that they would terminate the business if they were required to move or relocate as compared to other industries (**Chart 4.7**).

Chart 4.7 Arrangement In Case of Removal/ Relocation by Industry



Note: Information based on Question C11 of the questionnaire survey.

4.11.7 Among the 2,160 of respondents indicating they would continue operating at another suitable site, a majority of respondents (97% / 2,096) indicated that they would find a site similar to where they are currently located. All industries follow a similar pattern.

5 KEY ISSUES PERTINENT TO BROWNFIELD SITES

5.1 General

- 5.1.1 Summarizing from the findings and observations from stakeholder interviews, field and questionnaire surveys, the following sections identify key issues pertinent to brownfield operations, which include (i) key issues relating to impacts from existing brownfield sites, (ii) key issues encountered in displacement of brownfield sites, and (iii) key issues relating to development potential of brownfield sites.

5.2 Key Issues Relating to Impacts from Existing Brownfield Sites

- 5.2.1 Key issues relating to impacts from existing brownfield sites are mainly on the environmental, ecological and traffic impacts created by the brownfield sites. Based on mainly the observations from the field survey, environmental, ecological and traffic impacts of brownfield sites in different industries on sensitive receivers have been identified and explained in the paragraphs below.

Potential Environmental Impacts from Brownfield Sites in Different Industries

- 5.2.2 As observed during the on-site surveys of the brownfield sites, active brownfield sites in different industries would generate different degrees of potential environmental impacts on the surrounding sensitive receivers depending on the nature of activities involved.
- 5.2.3 Residential use is the main sensitive use susceptible to the adverse environmental impacts including noise, dust, odour, visual and land/water contamination from brownfield sites. **Photos 5.1 to 5.4** are some typical examples showing the interface problem between active brownfield sites and adjacent residential uses.



Photo 5.1 Piling up of construction materials in open storage near residential developments



Photo 5.2 Brownfield operation may cause adverse environmental impact and visual intrusion



Photo 5.3 Brownfield sites mixed with residential land uses in close proximity



Photo 5.4 Operation at vehicle repairing yard may create nuisance to the nearby residential neighbourhood

- 5.2.4 Based on the field survey findings and the broad qualitative assessments, it is identified that active brownfield sites in the industries of waste recycling, vehicle repairing and related, vehicle scrapping, rural industries, general workshops, port back-up (container-related), logistics and construction generate “Higher” potential environmental impact in terms of noise, dust, odour, visual and land/water contamination; while vehicle parking and general warehouse/storage generate “Lower” potential environmental impact¹².
- 5.2.5 The scale of environmental impact of a particular brownfield site on adjacent residential areas should be determined by not only the degree of potential environmental impacts of the brownfield sites, but also the concentration level of residential use adjacent to the brownfield sites.
- 5.2.6 According to Environmental Protection Department’s Code of Practice (CoP) on Handling Environmental Aspects of Temporary Uses & Open Storage Sites, if the open storage use is within 100m from the nearest residential building, it is considered environmentally undesirable to allow such nuisances to affect residents. Hong Kong Planning Standards and Guidelines Chapter 9 also recommend a buffer distance of at least 100m for dusty use, such as open storage areas, from other uses. As such, an ‘Area of Influence’ (AOI) (within 100m radius from

¹² The analyses on potential environmental impacts from different industries on brownfield sites are only broad-brush in nature. The degree/magnitude of the potential environmental impact from each operation in particular industry would depend on the modus operandi of that particular operation (e.g. scale of operation, types of materials/commodities/vehicles involved). Detailed impact of particular brownfield site on adjacent agricultural land should be assessed separately.

the brownfield site) is adopted as the yardstick¹³ to measure the concentration level of residential area surrounding the active brownfield site that is affected by the brownfield operations. The concentration level is measured by the proportion of the 100m AOI from each active brownfield site that is occupied by residential area, with the “High” level being ‘Above 20%’,¹⁴ “Medium” level being ‘above 0% to 20% or below’, and “Low” level being ‘No residential use’.

- 5.2.7 Based on the degree of potential environmental impacts of active brownfield sites in different industries and the concentration level of residential area adjacent to the active brownfield sites, three scales of environmental impacts from brownfield sites on adjacent residential areas have been identified. **Table 5.2.1** below shows the scale of environmental impacts of brownfield sites on adjacent residential uses. They are categorised into the following three scales of environmental impacts:
- 5.2.8 **LARGE** scale of environmental impacts: Active brownfield sites with potential Higher environmental impacts and High concentration level of adjacent residential area in the 100m AOI of the site;
- 5.2.9 **MODERATE** scale of environmental impacts: Active brownfield sites with potential Higher environmental impacts and Medium concentration level of adjacent residential area in the 100m AOI of the site, or brownfield sites with potential Lower environmental impacts and High concentration level of adjacent residential area in the 100m AOI of the site; and
- 5.2.10 **SMALL** scale of environmental impacts: Active brownfield sites with potential Higher environmental impacts and Low concentration level of adjacent residential area in the 100m AOI of the site, or brownfield sites with potential Lower environmental impacts and Low or Medium concentration level of adjacent residential area in the 100m AOI of the site.
- 5.2.11 There are 243.57 ha of active brownfield sites with large scale of impacts (with 86.22 ha within NDAs/PDAs), 737.28 ha of active brownfield sites with moderate scale of impacts (with 334.37 ha within NDAs/PDAs), and 432.99 ha of active brownfield sites with small scale of impacts (with 194.19 ha within NDAs/PDAs)¹⁵.

¹³ 100m Area of Influence is adopted as a general yardstick only for the broad-brush assessment of the likely size of the community that may be affected by environmental impacts from brownfield operations under the Study, whilst detailed assessment which is outside the scope of the Study, such as noise measurements, would be required for assessing the actual environmental impacts from a specific brownfield site on the adjacent residential use.




¹⁴ Derived statistically from distribution.

¹⁵ The analysis does not cover the 165 ha inactive brownfield sites, since those sites do not involve any operation at the time of survey and thus the scale of environmental impacts on adjacent residential use cannot be determined. As a general information, among the 165 ha inactive brownfield sites, 33% of them (54 ha) are identified with high concentration of residential use in the adjacent areas, 60% (99 ha) with medium concentration, and 7% (12 ha) with low concentration.

Table 5.2.1 Scales of environmental impacts from active brownfield sites on adjacent residential areas

		Concentration Level of Residential Area Affected by Adjacent Brownfield Sites (i.e. Proportion of 100m AOI from Brownfield Sites Occupied by Residential Area)		
		No Adjacent Residential Area (Low Concentration Level)	Above 0% to 20% (Medium Concentration Level)	Above 20% (High Concentration Level)
Degree of Potential Environmental Impact of Brownfield Sites	Industry with Potential Higher Environmental Impacts <ul style="list-style-type: none"> ● Waste Recycling ● Vehicle Repairing and Related ● Vehicle Scrapping ● General Workshops ● Rural Industries ● Logistics ● Port Back-up (Container-related) ● Construction 	135.76	550.01	243.57
	Industry with Potential Lower Environmental Impacts <ul style="list-style-type: none"> ● General Warehouse/Storage ● Vehicle Parking 	53.22	244.01	187.27

Area of brownfield sites in Large, Moderate and Small Scale of Environmental Impacts on Adjacent Residential Use

Legend	Scale of Environmental Impacts	Total Area of Active Brownfield Sites (in ha)
	Large Scale of Impacts	243.57
	Moderate Scale of Impacts	737.28
	Small Scale of Impacts	432.99

5.2.12 **Figure 5.2** shows the general locations of active brownfield sites with Large, Moderate and Small scale of environmental impact on adjacent residential area.

5.2.13 Active brownfield sites generating large scale of environmental impacts are concentrated around HSK/HT NDA, KTN NDA, YLS Development, the PDAs identified under the NTN Study including NTN New Town and San Tin/Lok Ma Chau Development Node; as

well as Pat Heung, Shek Kong, Kam Tin, Lam Tei, Ping Shan, Kwu Tung South, Ngau Tam Mei and Tai Sang Wai.

- 5.2.14 The above analysis is a broad-brush assessment on the scale of potential environmental impacts from brownfield sites on adjacent residential areas having only taken into account the nature of brownfield operations in different industries and the concentration level of residential area adjacent to the brownfield sites. Actual environmental impacts from individual brownfield sites are subject to various site-specific factors such as government control on the site operation and management¹⁶. Detailed environmental assessment is required for future projects on specific brownfield sites.

Ecological Impacts from Active Brownfield Sites in Conservation Related Zones

- 5.2.15 Operations on active brownfield sites may also create adverse ecological impacts on the adjacent areas of conservation interest (e.g. fishponds, wetlands, egrettries, ecologically important streams, fung shui woods etc.), which include the following:-
- The access road to brownfield operations are often immediately adjacent to fishponds/ wetlands which may be sensitive to brownfield operations and traffic generated. The frequent traffic to/from access roads may also cause much traffic noise and affect feeding activities in fishpond/wetland. **Photo 5.5** refers.
 - Fish ponds in the area have intrinsic value as they function ecologically as a main source of food supply and as an important habitat for roosting and foraging of waterbirds. Fishponds/ wetlands are feeding habitats to birds and wetland-dependent species. Loss of fish ponds will reduce the food available to these species.
 - Noise from brownfield operations (e.g. car repairing etc.) and exhaust fumes from vehicles would create nuisance to birds and wildlife in the fishpond/wetland. **Photo 5.6** refers.
 - Sewage and waste from brownfield operations might create water pollution and land contamination in the adjacent fishpond/wetland. Polluted runoff/drainage may enter the wetlands and watercourses.

¹⁶ For example, some brownfield operations have obtained planning permission and are required to comply with various approval conditions to mitigate the adverse environmental impacts from the operations, such as restrictions on operation time, activities on the site or types of vehicles parked/stored on the site; as well as provision of landscaping or fire services installations.



Photo 5.5 Access road of brownfield operations adjacent to fishponds

Photo 5.6 Operations adjacent to fishponds create noise nuisance to feeding activities

Analysis on Active Brownfield Sites within Conservation Related Zones

5.2.16 Reference has been made to the land use zonings¹⁷ when identifying brownfield sites within areas of conservation interest. The following land use zonings with a strong bearing on nature conservation are selected for analysis:

- “Conservation Area” (“CA”);
- “Coastal Protection Area” (“CPA”);
- “Country Park” (“CP”);
- “Site of Special Scientific Interest (“SSSI”);
- “Other Specified Uses” annotated “Comprehensive Development and Wetland Enhancement Area” (“OU(CDWEA)”);
- “Other Specified Uses” annotated “Comprehensive Development to include Wetland Restoration Area” (“OU(CDWRA)”);
- “Other Specified Uses” annotated “Nature Park” (“OU(Nature Park)”).

5.2.17 About 69 ha of active brownfield sites (excluding 7 ha of inactive brownfield sites) are located within the above conservation related zones (**Figure 5.3** and **Table 5.2.2** refer). About 45% (31 ha) of the active brownfield sites are at Pok Wai/Tai Sang Wai and about 27% (18 ha) are at San Tin. The remaining are mainly within “CPA” and “CA” zones scattered at Pui O, Lau Fau Shan and Pak Nai.

¹⁷ The analysis is only a broad-brush assessment on the brownfield sites within areas of conservation interest. Land use zonings with a strong bearing on nature conservation are adopted as the general yardstick. Only the parts of brownfield sites falling within the boundaries of those zonings are identified as within areas of conservation interest. Ecological impact assessment, which is outside the scope of the Study, may be required for any future projects on brownfield sites on/near the area of conservation interest.

Table 5.2.2 Distribution of Active Brownfield Sites within Conservation Related Zones

Clusters	Area (in ha) of Active Brownfield Sites by Zonings					Total
	CA	CPA	OU (CDWEA)	OU (CDWRA) ¹⁸	OU (Nature Park)	
Pok Wai / Tai Sang Wai	2.3	-	-	28.8	-	31.1
San Tin	0.5	-	4.4	13.4	-	18.3
Others (scattered at Pui O, Lau Fau Shan, Pak Nai etc.)	5.1	12.1	-	1.8	0.3	19.3
Total	7.9	12.1	4.4	44.0	0.3	68.7

5.2.18 Active brownfield sites at Pok Wai/Tai Sang Wai (31 ha) and San Tin (18 ha) account for 72% of brownfield sites within conservation related zones. These 49 ha of brownfield sites are primarily outside the “Wetland Conservation Area” but largely fall within the “Wetland Buffer Area”¹⁹ and in close proximity to wetlands and fishponds.

Traffic Impacts from Active Brownfield Sites in Different Industries

5.2.19 Taking account of the findings from stakeholder interviews as well as field and questionnaire surveys, key traffic impacts from the brownfield sites in different industries are analysed in the paragraphs below.

5.2.20 Active brownfield sites in the logistics, port back-up (container related) and vehicle parking industries create relatively more traffic impacts as compared to other industries, mainly due to high traffic flows into/ out of the sites. Brownfield sites in the former two industries mainly cluster around (i) San Tin / Lok Ma Chau Development Node, (ii) HSK/HT NDA, (iii) Sha Po Tsuen/Ngau Tam Mei and (iv) KTN/FLN NDA, while brownfield sites in vehicle parking industry scatter at different parts of the NT. Distribution of logistics, port back-up (container-related) and the vehicle parking industries in the NT is shown in **Figure 5.4**²⁰.

¹⁸ “OU(CDWRA)” is intended to provide incentive for the restoration of degraded wetlands adjoining existing fish ponds through comprehensive residential and/or recreational development to include wetland restoration area. It is also intended to phase out existing sporadic open storage and port back-up uses on degraded wetlands. Any new building should be located farthest away from Deep Bay.

¹⁹ Wetland Buffer Area is intended to protect the ecological integrity of the fish ponds and wetland within the Wetland Conservation Area and prevent development that would have a negative off-site disturbance impact on the ecological value of fish ponds.

²⁰ ‘Logistics’, ‘Port Back-up (Container-related)’ and ‘Vehicle Parking’ industries may not be present in every sub-region

- 5.2.21 Residential uses are observed at the surrounding areas of brownfield sites in those four clusters and inadequate parking and loading/unloading spaces available to the brownfield sites causing blockage of ingress/egress of nearby sites is common.
- 5.2.22 Currently, operations on these brownfield sites are mainly served by informal local roads/ tracks, which are not well maintained and the capacity is generally limited. Pedestrian safety is another major concern, as pavements are usually absent or occupied by parked vehicles.
- 5.2.23 **Photos 5.7 and 5.8** demonstrate the above issues.



Photo 5.7 Informal and narrow rural track shared by pedestrians and vehicles



Photo 5.8 Unloaded materials and vehicles blocked the pedestrian paths and entrance of a brownfield site

5.3 Key Issues Encountered in Displacement of Brownfield Sites

Socio-economic Needs and Importance of Industries Occupying Brownfield Sites

- 5.3.1 Active brownfield sites in NT with a total area of 1,414 ha provide a significant source of industrial land in Hong Kong. Many industries have certain need for brownfield sites. For example, local demand on logistics services (especially third-party logistics and business-to-customer e-commerce) is rising and the scale of logistics centres on brownfield sites is expanding. Besides, local demand on vehicle repairing and related industries is rising as driven by the increase in number of commercial and private vehicles, and brownfield sites could provide land with lower cost for that sector. Other than logistics and vehicle repairing, brownfield operations are also serving various industries including construction, waste recycling and port back-up (container-related) industries. According to stakeholder interviews, some operations must be retained in Hong Kong for efficient operation of those industries. Brownfield operations also provide a considerable number of jobs, especially low-skilled jobs and serve as an integral part of the local economy.
- 5.3.2 According to stakeholder interviews, many workers at the brownfield operations reside in the nearby new towns and rural areas and work on full-time or part-time basis (e.g. logistics operations in HSK employ

residents from the nearby Tin Shui Wai new town). Relocation/closure of brownfield operations would affect the employment in some of the new towns and rural areas quite significantly.

- 5.3.3 The economic significance of the construction sector in Hong Kong has been growing in recent years and the sector contributes about 5% of Gross Domestic Product (GDP). In 2018, the employment in the sector is about 351,700 people. Construction industry mainly serves the local market. The total employment in brownfield sites for construction industry (13,140 jobs) contributes about 4% of the employment of brownfield sites in the NT.
- 5.3.4 In terms of both value added and number of employment, trading and logistics is one of the four main economic pillars in the territory. The logistics industry alone contributed 3.2% of Hong Kong's GDP and 180,600 jobs. It is estimated that brownfield sites involved in logistics industry provide 7,820 jobs.
- 5.3.5 Operations in waste recycling industry, despite many being relatively low value-added and land extensive, are essential for local waste reduction as part of the waste management system in Hong Kong. The brownfield sites involved in waste recycling industry are estimated to provide 2,850 jobs. The recent changes in Mainland's requirements of recyclable imports may have an implication on the land requirements of waste recycling industry.
- 5.3.6 Vehicle repairing and related industry mainly serves the local market. The brownfield sites involved in the industry are estimated to provide 4,450 jobs.
- 5.3.7 The container terminals of Hong Kong are facing strong competition from counterparts in the Mainland and elsewhere in Asia, affecting the container throughput in Hong Kong. More and more cross-boundary freight has shifted from land-borne to river-borne transport. Far less empty containers are stored in Hong Kong now since there are fast developments of Mainland ports and the cost of container storage and maintenance is cheaper in the Mainland. However, there remains about 88 ha of port back-up uses in the brownfield sites providing 2,090 jobs.
- 5.3.8 In view of their economic contributions, should the brownfield operations in these industries be displaced for alternative uses on the sites such as urban-type developments, appropriate measures may be needed to deal with the displaced operations. The Government should also thoroughly assess the long-term development and operational needs of individual industries with a view to estimating their respective land requirements and to examining options in providing additional spaces for their operations.

The Site Requirements/Preference for Industries and Implications on Brownfield Sites

- 5.3.9 According to the stakeholder interviews and questionnaire survey results, brownfield sites being affordable and open-air are important for particular industries such as construction, port back-up (container-related), and, to some extent, logistics and waste recycling.

- 5.3.10 For construction industry, storage of bulky construction machinery or materials with heavy floor loading and high clearance requirements would need to operate at open-air sites. The brownfield sites contribute to ensuring easy accessibility to bulky machinery and materials for efficient construction operations.
- 5.3.11 Container storage yards require high clearance and heavy floor loading as containers need to be stacked up for storage for more efficient operation and land usage.
- 5.3.12 The logistics operations usually require fast processing of goods and large storage space as well as frequent traffic of container vehicles/trucks and loading/unloading of goods at the site. Spacious and horizontal working spaces with convenient loading/unloading and parking are required. Therefore, while there are many examples of high-rise logistics facilities, open-air sites are preferred by the logistics industry for more efficient operation.
- 5.3.13 Some operations in waste recycling industry involving heavy materials (e.g. ferrous metal) also require heavy floor loading. Some require ground floor space for installing conveyor belts which need to be sunken into the ground. The open-air brownfield sites could meet such requirements, although it is still possible for them to be accommodated indoors.
- 5.3.14 For those industries, in their response to the questionnaire, the consideration that brownfield sites could meet their operating requirement is the major reason for them to choose brownfield sites.

Considerations in Relocation of Brownfield Sites

- 5.3.15 Brownfield sites are considered important to a number of industries, including construction, logistics, waste recycling, port back-up in Hong Kong in terms of employment / value-added / providing essential function. Appropriate measures may be needed to deal with the displaced operations.
- 5.3.16 As expressed by the stakeholders, those operations involving bulky/heavy materials or machinery may not be suitable to be accommodated in MSBs, such as brownfield sites for storage of heavy and bulky construction machinery in construction industry, storage of heavy and bulky recyclables in waste recycling industry, container storage in port back-up (container-related) industry, etc. According to the survey result, there are about 64 ha of container storage use. Among the open storage uses in construction industry and waste recycling industry, about 115 ha in construction industry (e.g. open storage of metal beams, cranes, boom lifts) and 5 ha in waste recycling industry (e.g. open storage of ferrous metal) involve bulky materials/machinery which may be difficult to be accommodated in MSBs.
- 5.3.17 Moreover, there are other concerns for accommodating brownfield operations in MSBs or industrial hubs including operational efficiency and sufficient space for operation and storage, as revealed from stakeholder interviews and questionnaire survey. Rent affordability is also a key concern as the rent of brownfield sites is considerably lower than that chargeable for industrial space in the urban areas (e.g.

industrial buildings and STT sites for port back-up uses in districts such as Kwai Tsing). The above considerations should be taken into account when planning and designing MSBs / industrial hubs for accommodating or consolidating brownfield sites in the future. Apart from MSBs, a certain amount of open-air sites may still be needed for displaced brownfield operations which cannot be accommodated in MSB.

- 5.3.18 Despite only a small percentage of respondents (11%) considered it suitable for their operation to relocate to alternative locations (including MSBs) (Para. 4.11.1 refers), it should be noted that the views of the respondents in the questionnaire survey highly depend on the degree of their understanding about MSB and other alternative locations. Also, some respondents may not have thoroughly considered the possibilities when asked a “yes or no” question about the future. In the stakeholder interviews, some industries such as construction industry are in general supportive of the idea of accommodating some of their operations in MSBs or in a construction hub, as long as it fulfils certain financial or operational requirements, e.g. affordable rent, sufficient operational and storage space, sufficient floor loading, etc.
- 5.3.19 Based on the findings of the questionnaire survey, it is also observed that there is a diverse range of rent being paid by different industries, with average rent ranging from \$2.3/sq ft paid by rural industries to \$4.7/sq ft paid by logistics and port back-up (container-related) industry. It shows that it would not be easy to find a rent level fit for all industries and the government’s policy formulation should be based on sectoral needs.
- 5.3.20 As mentioned in Section 5.2, some operations in brownfield sites are creating adverse impacts (e.g. environmental and traffic) to the surrounding. When relocating them to alternative locations (e.g. MSBs, open-air sites), the recipient sites should be prudently identified to avoid land use incompatibility. Moreover, those MSBs and/or open-air sites should be carefully designed and implemented to reduce/mitigate the adverse impact including conducting detailed technical assessments (e.g. environmental, traffic, drainage) and carrying out mitigation measures if needed.

5.4 Key Issues Relating to Development Potential of Brownfield Sites

- 5.4.1 Brownfield sites are scattered in different areas, vary in size and are of irregular shape. In the absence of comprehensive planning of these land parcels, brownfield sites often intermingle with villages, squatters, active or fallow farmland and fish ponds. Sometimes, they also lack infrastructure facilities needed to support high-density development such as roads and sewerage. In addition, brownfield sites in NT provide a significant source of industrial land in Hong Kong and supporting local industries and employments.
- 5.4.2 In considering whether brownfield sites can be redeveloped for other purposes (e.g. housing development), it is necessary to comprehensively examine a full range of technical considerations, including the overall development strategy, transport accessibility, infrastructure provision, land use compatibility and environmental

implication. As a result, we cannot assume that brownfield sites even those initially identified as having development potential, could all be used for housing or other types of development.

- 5.4.3 Notwithstanding the difficulties and challenges encountered, some brownfield sites which are large in size and located nearer to existing new towns and major highways possess greater potential for further development.

Scattered Distribution of Brownfield Sites in the NT

- 5.4.4 Some brownfield sites in the NT, especially those outside NDAs/PDAs, are scattered in different areas (e.g. Shek Kong, Pat Heung, San Tin, Lung Kwu Tan etc.), varying in size and are of irregular shape. Brownfield sites of a more sizeable area (say, 2 ha or more) may have higher potential for comprehensive development, which should be taken into account when classifying the possible development potential of brownfield sites.

Traffic Infrastructure Provision and Proximity to Existing New Town and Other Considerations

- 5.4.5 Some brownfield sites in the NT, especially outside NDAs/PDAs, are at quite remote locations, and lack convenient access to highways. Some brownfield sites are distant from the existing new towns where facilities including community, medical and educational facilities are available.
- 5.4.6 Proximity to strategic highways and existing new towns should be taken into account when classifying the possible development potential of brownfield sites.
- 5.4.7 Some brownfield sites are located in ecologically sensitive areas and not suitable for development. These may be considered for restoration and conservation.

6 CLASSIFICATION OF POSSIBLE DEVELOPMENT POTENTIAL OF BROWNFIELD SITES

6.1 Classification of Possible Development Potential

6.1.1 Although the focus of the Study is on establishing a comprehensive profile and spatial distribution of brownfield sites in the NT, some initial work has been done to classify the possible development potential of brownfield sites (both active and inactive brownfield sites) to assist future work on examining alternative uses for the sites. The classification is a desktop exercise purely based on simple quantifiable criteria on distance and size, without carrying out any assessment on feasibility of individual sites for development. The following criteria have been taken into consideration in the classification process:-

Table 6.1.1 Criteria to Classify Possible Development Potential of Brownfield Sites

Category	Criteria	Possible Development Potential (Score)		
		Low Potential (1)	Medium Potential (2)	High Potential (3)
Strategic Location	Distance from Existing New Towns	> 2000m	≤ 2000m & > 500m	≤ 500m
Transport Considerations	Distance From Existing Highways	> 2000m	≤ 2000m & > 500m	≤ 500m
Size of Brownfield Clusters	Size in hectares	< 0.25 ha	≥ 0.25 ha & < 2 ha	≥ 2 ha

6.1.2 **Strategic Location:** it refers to the straightline distance of brownfield sites to existing new towns²¹, which will provide common facilities/services including retail shops/restaurants, educational, community, commercial and medical facilities, and public transport services. The availability of and accessibility to nearby facilities are essential to actualize the development potential of brownfield sites, and important for achieving a reasonable quality of life for future residents.

²¹ The distance measures from the edge of the brownfield sites to the boundaries of the existing new towns. The delineation of the existing new towns is adopted from the boundaries developed by the Civil Engineering and Development Department and Planning Department for new town development purposes.

- 6.1.3 **Transport Considerations:** it refers to the straightline distance²² of brownfield sites to the existing highways²³. The transport accessibility is essential to actualize the development potential of brownfield sites, as it will facilitate future residents to travel to a wider area for a diverse range of employment, social and recreation facilities.
- 6.1.4 **Size of Brownfield Clusters:** brownfield sites locating close to one another are referred to as a brownfield cluster. There would be a higher opportunity to develop a brownfield cluster of larger size²⁴ for alternative uses through comprehensive development.
- 6.1.5 For each criterion, the potential of the brownfield sites has been given different marks, with High potential scoring ‘3’ marks, Medium potential scoring ‘2’ marks and Low potential scoring ‘1’ mark. Full marks would be ‘9’ marks. The overall preliminary development potential is determined by achieving the following scores:
- High Preliminary Development Potential: 8-9 marks
 - Medium Preliminary Development Potential: 6-7 marks
 - Low Preliminary Development Potential: 3-5 marks
- 6.1.6 **Figure 6.1** refers to the possible development potential of brownfield sites in the NT. Table below shows the locations and area of brownfield sites with High, Medium and Low possible development potential²⁵ respectively based on the classification results.

²² The classification is only based on straightline distance to existing highways without taking into account the actual access to those highways and their capacity.

²³ The distance measures from the edge of the brownfield sites to the centerline of the existing highways. ‘Existing highways’ refer to existing trunk roads and expressways. According to para. 3.2.1 in Chapter 8 of the Hong Kong Planning Standards and Guidelines, ‘trunk roads’ are for longer-distance traffic movements between main centres of population and activities. While ‘expressways’ (i.e. connecting the main centres of population and activities) would perform similar functions to ‘trunk roads’, they would be designed to a higher standard, and are designated under the Road Traffic Ordinance. Besides, according to Chapter 5 of the Road Users’ Code prepared by Transport Department, trunk roads are busy roads which link important towns and districts, and some trunk roads are designated as expressways.

²⁴ With reference to the average site area of potential public housing developments identified by the Government, brownfield clusters with an area of 2 ha or more can be classified as having higher development potential.

²⁵ Brownfield sites within “OU(CDWRA)”, “OU(CDWEA)”, “CA”, “CPA” and “OU (Nature Park)” zones (as mentioned in para. 5.2.17 above), which are intended for nature conservation under the zonings, are not included in the classification of possible development potential of brownfield sites.

Table 6.1.2 Classification of Possible Development Potential of Brownfield Sites

Possible Development Potential	Main Locations	Area of Brownfield Sites	
		Active and Inactive Brownfield Sites ²⁶	Excluding Brownfield Sites Already Covered By Development Projects
High	<ul style="list-style-type: none"> Parts of HSK/HT NDA, KTN and FLN NDAs and YLS Development Sha Po Tsuen, Shap Pat Heung, Ping Shan, Lam Tei, Wang Chau, Tai Hang etc. 	455 ha	160 ha
Medium	<ul style="list-style-type: none"> San Tin/Lok Ma Chau Development Node, Man Kam To Logistics Corridor and NTN New Town Parts of HSK/HT NDA, KTN and FLN NDAs and YLS Development Ngau Tam Mei, Lau Fau Shan, Southern Part of Lung Kwu Tan etc. 	765 ha	290 ha
Low	<ul style="list-style-type: none"> Shek Kong, Pat Heung, Northern Part of Lung Kwu Tan, Sha Tau Kok etc. 	283 ha	250 ha
Total		1 503 ha	700 ha

²⁶ Brownfield sites already covered by development Projects include both active and inactive brownfield sites within NDAs/PDAs (653 ha), covered by government projects under active planning (about 120 ha), and covered by known development projects initiated by private parties or landowners (about 30 ha).

6.1.7 Table below shows the breakdown of brownfield sites with high/medium possible development potential by zoning group on statutory town plans respectively based on the classification results.

Table 6.1.3 Breakdown of Brownfield Sites with High/Medium Possible Development Potential by Zoning Group on Statutory Town Plans

Zoning Group	Possible Development Potential					
	High		Medium		Total	
	Area (ha) (about)	%	Area (ha) (about)	%	Area (ha) (about)	%
Industrial Storage Related Uses	25	16%	27	9%	52	12%
Development Zones (Residential Zones)	34	21%	58	20%	92	20%
Development Zones (Others)	68	43%	82	28%	150	33%
Green Belt Zone	16	10%	51	18%	67	15%
Agriculture	10	6%	65	22%	75	17%
Others	6	4%	5	2%	11	2%
Outside coverage of statutory plans	1	Less than 1%	2	Less than 1%	3	Less than 1%
Total	160	100%	290	100%	450	100%

6.1.8 The above classification of development potential of brownfield sites is only for indicative purpose as it has been purely based on a desktop exercise having regard to simple quantifiable criteria including straight line distance to existing new towns, straightline distance to existing highways and size of brownfield clusters. The findings of this Study could only provide a snapshot of the brownfield sites (including both active and inactive brownfield sites), the uses of which are subject to constant change. The development potential of the brownfield sites therefore needs to be further examined in detail. Other factors including development strategy, land use compatibility, land status, environment, ecology, transport accessibility and infrastructures provision etc. should be taken into account for a more comprehensive analysis in assessing the development potential of brownfield sites.

7 INTERNATIONAL EXPERIENCE

7.1 Overview

- 7.1.1 While the definition and character of brownfield sites may vary in different geographical, economic, environmental and legislation conditions of different regimes, tackling brownfield sites in general generates certain direct and indirect benefits, for instance optimising the utilisation of existing land resources, and eliminating environmental degradation. Tackling brownfield, however, faces challenges of ownership issues and remediation costs.
- 7.1.2 Overseas experiences reviewed indicate three possible approaches and their mechanisms and relevant considerations in tackling brownfield sites, including:-
- i. intensification and consolidation into MSBs or industrial hubs;
 - ii. redevelopment or regeneration for residential or commercial uses; and
 - iii. rehabilitation for greening, conservation or recreation purposes.

7.2 Intensification and Consolidation into MSBs or Industrial Hub - Jurong Industrial Area, Singapore

- 7.2.1 The strategy of land intensification to achieve higher plot ratios was adopted in Singapore in the 1990s where the original brownfield operations were mostly lighter and cleaner manufacturing activities on Jurong Island and now being consolidated in multi-storey industrial buildings under the strategic plan of Industrial Land Plan 21 (IP21). IP21 put forward policy programs to encourage intensification of industrial land use and reduce space wastage²⁷.
- 7.2.2 The role of the implementation agent was the key issue when carrying out relocation of brownfield operations. Jurong Town Corporation (JTC), the statutory board under the Ministry of Trade and Industry, was appointed and responsible for undertaking the master planning and development, leasing and management of all industrial sites and obtain the old industrial and brownfield sites through en-bloc redevelopment of the area. En-bloc redevelopment programme by JTC aimed to redevelop the older brownfield sites with low land utilisation and inadequate supporting facilities to meet the needs of modern industries. JTC offers a compensation package that comprises the value of the remaining lease based on market value, an ex-gratia relocation

²⁷ Leng Chow, Y., Eng Ong, S., & Chze-Lin Thang, D. (2002). A cointegration approach to understanding Singapore's industrial space supply. *Journal of Property Investment & Finance*, 20(2), 96-115.

responsible for managing the environmental assessment, remediation, design and construction as a public project. With the total investment of US Dollar 107 million, it generated over 35,000m² commercial gross floor area with US Dollar 6 million annual property taxes. Another case is Southside Works, the former steel mill. With the extensive site area of 49 ha, the URA of Pittsburgh paid special efforts in the infrastructure and road enhancement works and turned the area into a commercial-dominant centre with office and hotel spaces with over 4,000 jobs created.



Photo 7.1 Brownfields of Pittsburgh in 1960s
 Source: © Urban Redevelopment Authority of Pittsburgh



Photo 7.2 Washington's Landing in 2004 after redevelopment
 Source: © Urban Redevelopment Authority of Pittsburgh

Bristol, United Kingdom

7.3.3 Similarly, in the United Kingdom, the 22 ha Bristol Harbourside of former underused warehouses, yards and industrial facilities was turned into a mixed residential-commercial and entertainment development with 4,000 new jobs³². Public-private partnership was adopted which the developer offered to fund the development, public realm and highway infrastructure, while the City Council was responsible for establishing a workgroup and design forum to formulate the guiding planning framework, and appointing remediation consultant in controlling the environmental impacts.



Photo 7.3 Bristol Harbourside after regeneration
 Source: Images used under license from shutterstock.com

³²World Bank (2010). *The Management of Brownfields Redevelopment – A Guidance Notes*.
<http://documents.worldbank.org/curated/en/754171468295822120/pdf/550090WP0P118011PUBLIC10brownfields.pdf>

- 7.3.4 The key lesson on redevelopment of brownfield sites into residential or commercial land uses in both the United States and the United Kingdom is the need for effective pre-development planning and coordination among public and private stakeholders. A guiding planning and development framework should first be prepared by the planning authority to fully utilize the site and followed by a pre-development feasibility study to confirm the remediation and technical issues, publicly-funded clean-up meeting community needs, and financing the development through various public, private or partnership initiatives.

7.4 Rehabilitation for Greening, Conservation or Recreation Purposes - East Palo Alto, California, United States

- 7.4.1 The EPA and the Water Quality Control Board, and community partners of Packard Foundation and CalRecycle regenerated a toxic dump site handling fuel wastes into ***Cooley Landing Park and Education Center*** aiming to provide open space for educational and passive recreational uses with outdoor classroom and community gathering places to promote healthy lifestyles and environmental and historic education. The new Cooley Landing Park will support economic development and jobs creation. With the opening of this park, the East Palo Alto city increased the public parkland by 72% to 12,140 sq m per 1,000 people in 2012³³.
- 7.4.2 The major considerations of the rehabilitation project are the locational advantage of the site, availability of funding for remedial works and the prevailing clean-up standards. The city government also establishes a close partnership with the private sector to secure fundings for implementation and operation. A well-defined plan of division of works and responsibilities across institutions is prepared. For instance, the EPA is responsible for clean-up and grants, whilst the regional department is responsible for infrastructural works while community and non-government environmental organisations are responsible for the park operation³⁴.

³³ EPA, US (2015). https://www.epa.gov/sites/production/files/2015-10/documents/epa_oblr_successstory_region9_openspace_v2_508.pdf

³⁴ <https://19january2017snapshot.epa.gov/www3/region9/superfund/cooley/index.html#funding>



Photo 7.4 Redeveloping brownfields as open space, at Cooley Landing Park in East Palo Alto, California

Source from © San Francisco Bay Trail Project

7.4.3

To sum up, the above-mentioned international experiences provide insights in terms of reserving land for industrial hubs, residential, commercial or conservation uses upon the regeneration of brownfield sites, as well as identifying an appropriate implementation approach (e.g. implementation by the public sector, the private sector, or through public-private partnership). It should be noted that the definition of 'brownfield' and its operations vary across jurisdictions and are highly related to the historical, social, economic and environmental contexts of the sites. These examples could only serve as a general reference for tackling the issue of brownfield operations in Hong Kong.

8 CONCLUSION

Key Findings

- Brownfield sites are defined as “primarily agricultural land in the NT which has been formed and occupied by industrial, storage, logistics and parking uses” (棕地泛指新界一些遭平整的農耕土地，用作工業、貯物、物流及泊車用途)
- According to the latest survey findings, there are 7,373 active brownfield sites (area of about 1,414 ha) in the NT.
- In terms of area, about 75% of active brownfield sites are clustered in NWNT (about 1,060 ha), followed by NENT (23%; i.e. about 326 ha), SENT (1.4%; i.e. about 20 ha) and SWNT (0.6%; i.e. about 8 ha).
- The most common industries (in terms of area) are general warehouse / storage (26.8% / 379 ha), followed by construction (26.0% / 367 ha), logistics (13.2% / 186 ha) and vehicle repairing and related (9.7% / 137 ha).
- It is estimated that about 52,110 jobs are provided on active brownfield sites.
- The median and average rents of brownfield sites are \$3.0/sq ft and \$3.9/sq ft respectively.
- A vast majority of active brownfield land (over 80%) is under private ownership.

- 8.1.1 The Study has captured a snapshot of comprehensive profile and spatial distribution of brownfield sites in the NT, and details of the operations and major industries involved in brownfield sites.
- 8.1.2 Due to the transient nature of brownfield sites, the profile and spatial distribution of brownfield sites established under this Study could only provide a snapshot of the brownfield sites based on field and questionnaire surveys. While periodic update of the overall amount of brownfield land would be possible through desktop analysis of aerial photos, satellite images and other available information, comprehensive review of the data (including site profile and characteristics, etc.) can only be carried out through on-site surveys.
- 8.1.3 Brownfield sites are scattered in different areas, vary in size, are of irregular shape and lack convenient access to highway. In the absence of comprehensive planning of these land parcels, some brownfield sites in NT are underutilised with development potential. The Study has identified the key issues pertinent to brownfield operations in the NT with a broad analysis on the environmental, ecological and traffic problems caused by the brownfield sites. The Study has also classified the possible development potential of both active and inactive brownfield sites. In considering whether brownfield sites can be redeveloped for other purposes (e.g. housing development), further

comprehensive study taking into account a full range of considerations and technical assessments would need to be conducted.

- 8.1.4 In displacing brownfield sites for development, appropriate measures will be needed to handle or relocate the existing operations on these brownfield sites considering the economic importance of the relevant industries occupying brownfield sites. The Government has to assess the long-term development and operational needs of individual industries with a view to estimating their respective land requirements and to examining options in providing spaces for their operations.

Appendix A

Survey Questionnaire

新界棕地使用及作業現況研究 — 可行性研究

調查問卷

樣本編號：_____

訪問員編號：_____

您好，我是政策二十一有限公司的訪問員，我們受規劃署委託進行一項「棕地」問卷調查。是次調查的主要目的是了解現時在新界地區的棕地使用及作業現況，藉此進一步了解不同行業的運作、土地用途、業務鏈及業務聯繫，以及聽取相關經營者對營運場地及日後業務發展的意見，以協助政府制訂適當的政策及措施全面地處理棕地事宜。訪問過程中所蒐集到的所有個人資料會絕對保密。是次獲邀受訪的經營者並不視為其「棕地」作業已獲資格得到政府提供任何可能的搬遷或賠償安排。此項調查不是凍結登記，也不會作為日後有可能由地政總署所進行凍結登記的參考。此外，調查亦非規劃署為檢視《城市規劃條例》下的涉嫌「違例發展」而進行。

「棕地」並未有正式或統一的定義，一般是指位於新界某些農地或鄉郊土地，已荒廢及改作其他與周哪環境不協調的用途，包括貨櫃場、停車場、修車工場、物流作業、鄉郊工場、露天貯物、廢料回收場、建造機械及物料貯存等。我們十分希望您願意接受訪問，為棕地事宜提供意見。

請訪問員向營運場地的負責人進行訪問，如果營運場地沒有負責人，可詢問在場職員有關負責人的資料並填寫於下方。

負責人名稱：_____

聯絡人電話：_____

預約日期：_____

訪問員填寫公司及營運場地資料：

1 公司名稱：_____

2 公司地址：_____

3 營運場地名稱：_____

4 營運場地地址：_____

第一部分 基本資料

A1 請問這個營運場地於哪一年開始運作？ _____

A2 請問這個營運場地的業務類型是：（可以選擇多過一項，營運場地的主要業務類型請用“★”標明（根據業務佔營運場地面積））

1 貨櫃場，貯存哪一類型的貨櫃：

- (a) 空置貨櫃
- (b) 載貨貨櫃

2 露天貯物場，屬於哪一類型的露天貯物：（可以選擇多過一項）

- (a) 建築物料
- (b) 建築機械 / 建築設備
- (c) 車輛 / 車輛零件 請註明是哪一類型的車輛: _____
(追問是否:)
(i) 新車 (ii) 二手車 (iii) 左軚車 (iv) 待拆 (v) 其他: _____
- (d) 回收物料
 - (1) 場地屬於哪一種用途
 - (i) 只是用作貯存回收物料 (ii) 貯存及處理廢物分類或簡單的壓捆
 - (2) 請指出哪一種物料會被回收及其數量：（可以選擇多過一項）
 - (i) 廢紙; _____噸/月 (ii) 金屬; _____噸/月 (iii) 塑膠; _____噸/月
 - (iv) 電器 / 電子用品; _____噸/月
 - (v) 其他回收物料，請註明是哪一種物料： _____ ; _____噸/月
 - (3) 回收物料來源
 - (i) 從本地所收集的回收物料佔總處理量約 _____ %
 - (ii) 入口物料佔總處理量約 _____ % ; (主要種類為 _____)
- (e) 危險品，請註明是哪一類型的危險品： _____
- (f) 其他物料，請註明是哪一種物料： _____

3 倉庫，屬於哪一類型的倉庫貯物：（可以選擇多過一項）

- (a) 建築物料
- (b) 建築機械 / 建築設備
- (c) 車輛 / 車輛零件 請註明哪一類型的車輛: _____
(追問是否:)
(i) 新車 (ii) 二手車 (iii) 左軚車 (iv) 待拆 (v) 其他: _____
- (d) 回收物料
 - (1) 場地屬於哪一類型的用途
 - (i) 只是用作貯存回收物料 (ii) 貯存及處理廢物分類或簡單的壓捆
 - (2) 請指出會回收哪一種的物料同數量：（可以選擇多過一項）
 - (i) 廢紙; _____噸/月 (ii) 金屬; _____噸/月 (iii) 塑膠; _____噸/月
 - (iv) 電器 / 電子用品; _____噸/月
 - (v) 其他回收物料，請註明是哪一種物料： _____ ; _____噸/月
 - (3) 回收物料來源
 - (i) 從本地收集的回收物料佔總處理量約 _____ %

(ii) 入口物料佔總處理量約____% ;(主要種類為_____)

(e) 危險品，請註明是哪一種類類的危險品：_____

(f) 其他物料，請註明是哪一種的物料：_____

4 停車場，泊哪一類車為主：（可以選擇多過一項）

(a) 私家車 (b) 輕型貨車 (c) 中型貨車 (d) 重型貨車

(e) 掛接式的車輛(包括拖頭及拖架) (f) 特別用途車輛

(g) 其他類型，請註明是哪一類型的車輛：_____

5 車輛維修場，請指明車輛的種類：（可以選擇多過一項）

(a) 私家車 (b) 輕型貨車 (c) 中型貨車 (d) 重型貨車

(e) 掛接式的車輛(包括拖頭及拖架) (f) 特別用途車輛

(g) 其他類型，請註明是哪一類型的車輛：_____

6 車身製造工場以作 (i) 新車裝嵌 及/或 (ii) 車輛維修 用途，製造哪一類車為主：（可以選擇多過一項）

(a) 私家車 (b) 輕型貨車 (c) 中型貨車 (d) 重型貨車

(e) 掛接式的車輛(包括拖頭及拖架) (f) 特別用途車輛

(g) 其他類型，請註明是哪一類型的車輛：_____

7 工場(不包括車輛維修場及車身製造工場)，屬於哪一類型的工場：

(a) 回收再造業 (例如有專門的廢料壓縮、壓碎同分揀機器的場地)

請指出會回收哪一種物料，業務的類型及一般描述：

(1) 請指出會回收哪一種物料同數量：（可以選擇多過一項）

(i) 廢紙; _____噸/月 (ii) 金屬; _____噸/月 (iii) 塑膠; _____噸/月

(iv) 電器 / 電子用品; _____噸/月

(v) 其他回收物料，請註明是哪一類型：_____ ; _____噸/月

(2) 請指出是哪一種業務的類型：（可以選擇多過一項）

(i) 收集 (ii) 加工處理(如壓縮、壓碎、分揀、打捆)

(iii) 再造(如加工成原材料、破碎及清洗、拆解、再造等)

(iv) 其他，請註明是哪一類別：_____

(3) 業務的一般描述：_____

(4) 回收物料來源

(i) 從本地收集的回收物料佔總處理量約____%

(ii) 入口物料佔總處理量約____% ;(主要種類為_____)

(b) 建造業(例如建築物料的製造或者建築機械 / 建築設備的維修)

(c) 食品製造或加工

(d) 車輛拆卸

(e) 其他，請提供業務的類型及一般描述：_____

8 物流及貨運中心（可以選擇多過一項）

(a) 牽涉出/入口貿易

(i) 國際/區域性配送，請描述貨物主要來自什麼國家/地區：_____ ; 及
貨物配送至什麼國家/地區：_____

(ii) 本地性配送

(iii) 電子商務物流，請描述貨物主要來自什麼國家/地區：_____ ; 及
貨物配送至什麼國家/地區：_____

請描述貨物類型（如生活百貨、衣飾、電子產品）：_____

(iv) 冷凍倉，請描述貨物類型：_____

(v) 高增值的成品，高價值商品及高增值物流，請描述貨物類型（如高級食品、醫藥保健品、珠寶鐘錶）：_____；及當中涉及的增值工序/服務（如貨物檢驗、包裝、加工）：_____

(b) 不牽涉出/入口貿易，請提供業務的類型及一般描述：_____

9 其他(包括混合用途)，請提供業務的類型及一般描述：_____

A3 請問這個營運場地^在相關行業內擔當什麼角色？（可以選擇多過一項）

1 生產原料 2 運輸物流 3 出口貿易 4 貯存物料 5 生產/加工
6 提供服務 7 其他，請指明是哪一角色：_____

A4 請問這個場地的運作牽涉或哪一行業/生意？哪一個是主要的行業/生意？（以收入為準）

1 <input type="checkbox"/> 建造	2 <input type="checkbox"/> 資源回收	3 <input type="checkbox"/> 物流	4 <input type="checkbox"/> 港口後勤
5 <input type="checkbox"/> 食品加工/製造	6 <input type="checkbox"/> 進出口貿易	7 <input type="checkbox"/> 汽車維修/製造/拆車	
8 <input type="checkbox"/> 停車場	9 <input type="checkbox"/> 廢棄物處理	10 <input type="checkbox"/> 國際/本地速遞活動	11 <input type="checkbox"/> 公營項目
(請註明顧客的種類： _____)			(請註明是什麼項目： _____)
12 <input type="checkbox"/> 農業	13 <input type="checkbox"/> 機械設備租賃	14 <input type="checkbox"/> 倉庫/貯物業	15 <input type="checkbox"/> 其他
			(請註明是哪一行業/生意： _____)
16 <input type="checkbox"/> 沒有			

* 請註明主要行業/生意為上述第_____項

A5 請問這個營運場地有沒有由其他場地/作業空間輸入物料或者採用它們的服務？會用哪一種運送模式？

1 有，其他場地的類型是：（可以選擇多過一項）

(a) 鄰近的場地/作業空間，請指明輸入哪一種物料或服務，及運送模式：

(b) 本地其他地區的場地/作業空間，請指明輸入哪一種物料或服務，及運送模式：

(c) 中國內地的場地/作業空間，請指明輸入哪一種物料或服務，及運送模式：

(d) 其他國家的場地/公司，請指明輸入哪一種物料或服務，及運送模式：

2 沒有

A6 請問這個營運場地有沒有向其他場地/作業空間賣物料或者提供服務？會用哪一種運送模式？

1 有，其他場地類型是：（可以選擇多過一項）

- (a) 鄰近的場地/作業空間，請指明銷售的物料或服務，及運送模式：_____
- (b) 本地其他地區的場地/作業空間，請指明銷售的物料或服務，及運送模式：_____
- (c) 中國內地的場地/作業空間，請指明銷售的物料或服務，及運送模式：

- (d) 其他國家的場地/公司，請指明銷售的物料或服務，及運送模式：

2 沒有

A7 請問這個營運場地現在總共有幾個員工？

全職員工：_____

兼職或臨時員工：_____

A8 請問這個營運場地是租還是買？

1 租賃

(a) 契約形式：1 私人業主租約 2 政府租約 3 無租約

(b) 一個月租金為：\$ _____

(c) 合約年期：_____年

(d) 出租人為：1 註冊土地擁有人 2 構築物擁有人 3 其他構築物使用者

4. 其他，請註明是哪一種身份：_____

2 購買

3 其他，請註明是哪一類別：_____

A9 請問這個營運場地的總面積是多少？當中各個場地的用途[當中包括辦公室、通道/車路、閒置空間及其他(包括混合用途)]所佔的面積是多少？

(a) 營運場地的總面積：_____平方呎

(b) 所佔面積是(如果不清楚實際面積，可提供各場地用途佔營運場地總面積的百分比)

(可以選擇多過一項)

- | | |
|--|-------------------|
| 1 <input type="checkbox"/> 貨櫃場(空置貨櫃) | _____平方呎 / _____% |
| 2 <input type="checkbox"/> 貨櫃場(載貨貨櫃) | _____平方呎 / _____% |
| 3 <input type="checkbox"/> 露天貯物場(建築物料) | _____平方呎 / _____% |
| 4 <input type="checkbox"/> 露天貯物場(建築機械 / 建築設備) | _____平方呎 / _____% |
| 5 <input type="checkbox"/> 露天貯物場(車輛 / 車輛零件) | _____平方呎 / _____% |
| 6 <input type="checkbox"/> 露天貯物場(回收物料) | _____平方呎 / _____% |
| 7 <input type="checkbox"/> 露天貯物場(危險品) | _____平方呎 / _____% |
| 8 <input type="checkbox"/> 露天貯物場(其他物料，請註明是哪一種物料：_____) | _____平方呎 / _____% |
| 9 <input type="checkbox"/> 倉庫(建築物料) | _____平方呎 / _____% |
| 10 <input type="checkbox"/> 倉庫(建築機械 / 建築設備) | _____平方呎 / _____% |
| 11 <input type="checkbox"/> 倉庫(車輛 / 車輛零件) | _____平方呎 / _____% |
| 12 <input type="checkbox"/> 倉庫(回收物料) | _____平方呎 / _____% |
| 13 <input type="checkbox"/> 倉庫(危險品) | _____平方呎 / _____% |
| 14 <input type="checkbox"/> 倉庫(其他物料，請註明是哪一種物料：_____) | _____平方呎 / _____% |

- 15a 停車場(主要為私家車/輕型貨車) _____ 平方呎 / _____ %
- 15b 停車場(主要為中型貨車/重型貨車) _____ 平方呎 / _____ %
- 15c 停車場(主要為掛接式車輛包括拖頭及拖架) _____ 平方呎 / _____ %
- 15d 停車場(主要為特別用途車輛) _____ 平方呎 / _____ %
- 16 車輛維修場 _____ 平方呎 / _____ %
- 17 車身製造工場 _____ 平方呎 / _____ %
- 18 工場(回收再造業) _____ 平方呎 / _____ %
- 19 工場(建造業) _____ 平方呎 / _____ %
- 20 工場(食品加工) _____ 平方呎 / _____ %
- 21 工場(車輛拆卸) _____ 平方呎 / _____ %
- 22 工場(其他用途，請註明是哪一種用途：_____) _____ 平方呎 / _____ %
- 23 物流同貨運中心 _____ 平方呎 / _____ %
- 24 辦公室 _____ 平方呎 / _____ %
- 25 通道/車路 _____ 平方呎 / _____ %
- 26 附設停車泊位數量
- a 私家車/輕型貨車，數目：_____
- b 中型貨車/重型貨車，數目：_____
- c 掛接式車輛包括拖頭及拖架，數目：_____
- _____ 平方呎 / _____ %
- 27 上落貨泊位，數目：_____ _____ 平方呎 / _____ %
- 28 閒置空間 _____ 平方呎 / _____ %
- 29 其他，請註明是哪一種用途：_____ _____ 平方呎 / _____ %

總共：100%

A10 請問這個場地以哪一種形式的空間營運？各個場地形式的面積大約幾多(如果不清楚實際面積，可提供各場地用途佔營運場地總面積的百分比)？(可以選擇多過一項)

- 1 露天場所 _____ 平方呎 / _____ %
- 2 臨時結構，請註明有多少層：____層 _____ 平方呎 / _____ %
(只以底層計算)
- 3 永久性結構，請註明有多少層：____層 _____ 平方呎 / _____ %
(只以底層計算)
- 4 用臨時貨櫃作營運用途(例如辦公室)的用地： _____ 平方呎 / _____ %
- 5 其他，請註明是哪一種形式： _____ 平方呎 / _____ %

A11 請問這個營運場地在這裡運作之前，有沒有曾經在其他場地營運？位置在哪裡？請說明離開先前營運場地的原因？(可以選擇多過一項)

- 1 有，位於：
- a 新界東北(例如坪輦、打鼓嶺、古洞)，請指明地區：_____

- b 新界西北（例如洪水橋、新田、錦田、八鄉），請指明地區：_____
- c 北大嶼（例如小蠔灣） d 葵青 e 離島 f 市區 g 其他，請註明其他地方：

場地類型及離開原因：

(a) 露天場地

- 1 租金昂貴 2 地方被收回 3 物流配套落後 4 人手不足
5 地理位置不方便 6 其他，請指明其他原因
- _____

(b) 多層樓宇（例如工廠大廈或者商業大廈）

- 1 租金昂貴 2 地方被收回 3 物流配套落後 4 人手不足
5 地理位置不方便 6 其他，請指明其他原因
- _____

(c) 工業邨/環保園

- 1 租金昂貴 2 地方被收回 3 物流配套落後 4 人手不足
5 地理位置不方便 6 其他，請指明其他原因
- _____

2 沒有在其他地方營運

A12 請問選擇這個場地/地區營運的原因是：（可以選擇多過一項）

- 1 鄰近哪境
2 鄰近港口
3 物流配套比較完善
4 有勞動人口的供應
5 可以分享集聚經濟效益
6 租金或者地價比較容易負擔
7 接近廢物收集／處理點
8 場地空間同設施可以滿足運作要求
9 其他，請註明原因：_____

第二部分 營運場地運作情況

B1 請問這個營運場地有沒有以下哪一種車輛出入地盤？如果有，每日大概會有多少架次？有沒有繁忙時段？（可以選擇多過一項）

- 1 私家車或者其他載人為主的汽車：_____架次
2 5.5 噸或以下(總重量)貨車：_____架次，請註明貨車的噸數：_____噸
3 7.5 噸至 13 噸(總重量)貨車：_____架次，請註明貨車的噸數：_____噸
4 16 噸至 24 噸(總重量)貨車：_____架次，請註明貨車的噸數：_____噸
5 24 噸以上(總重量)貨車：_____架次，請註明貨車的噸數：_____噸
6 無任何車輛出入
7 其他，請註明車輛的類別（一）：_____/_____架次
請註明車輛的類別（二）：_____/_____架次

請註明車輛的類別（三）：_____／_____架次

繁忙時段

- 1 早上六點至八點 2 早上八點至十點 3 早上十點至中午十二點
4 中午十二點至下午二點 5 下午二點至四點 6 下午四點至六點
7 晚上六點至八點 8 晚上八點至十二點 9 沒有繁忙時段

B2 請問上述提及的貨車在作業期間主要往返什麼地區？（可以選擇多過一項）

- 1 港島區 2 九龍西 3 九龍東 4 葵青
5 屯門 6 元朗 7 荃灣 8 沙田
9 大埔 10 西貢 11 北區 12 離島
13 內地

B3 請問這個營運場地有沒有存放貨櫃？存放哪一類型的貨櫃？每日平均數量同貨櫃的流轉頻率是多少？

1 有，存放哪一類型的貨櫃？

a) 空置的貨櫃：每日平均數量：_____個、流轉頻率：_____天

b) 載貨的貨櫃：每日平均數量：_____個、流轉頻率：_____天

2 沒有

B4 請問這個營運場地有沒有特別的載重要求？

1 有，請註明是什麼要求：_____噸

2 沒有

3 不清楚

B5 請問要維持現時的作業需要大約幾多存放及作業空間？

a) 存放空間	最少要有 _____平方呎	有上蓋的空間面積:_____平方呎	<input type="checkbox"/> 沒有特定需求
		空間所需的高度:_____呎	
		無上蓋的空間面積:_____平方呎	
b) 作業空間	最少要有 _____平方呎	有上蓋的空間面積:_____平方呎	<input type="checkbox"/> 沒有特定需求
		空間所需的高度:_____呎	
		無上蓋的空間面積:_____平方呎	

B6 請問營運場地內有沒有貨物起卸台？如果有，請指明有多少個相關的泊位？

1 有，請指明（數量）：_____個泊位

2 沒有

B7 請問在營運場地內有沒有用特殊設施或者機械？

1 有（可以選擇多過一項）

a 挖掘機

b 起重機

c 搬土機

d 推土機

e 壓實機

f 吊機

g 秤橋

h 破碎機

i 運輸帶

j 打包機

k 鏟車

l 污水處理設施

m 拉粒機

n 變壓器

o 鍋爐及壓力容器

p 其他，請指明哪一種設施或機器：_____

2 沒有

B8 請問這個營運場地平均每個月的總營運收入及支出分別是多少（港幣）？

總營運收入：

\$100,000 以下

\$100,001-\$500,000

\$500,001-\$1,000,000

\$1,000,001-\$5,000,000

\$5,000,001-\$10,000,000

\$10,000,000 以上

不清楚

不方便透露

總營運支出：

\$10,000 以下

\$10,001-\$50,000

\$50,001-\$100,000

\$100,001-\$500,000

\$500,001-\$1,000,000

\$1,000,001-\$5,000,000

\$5,000,000 以上

不清楚

不方便透露

B9 請問這個營運場地支出類型分別是什麼？不同支出大約佔每個月平均總支出的百分比？

a) 租金，佔 _____%，每月呎租：_____

b) 工資，佔 _____%

c) 水電開支，佔 _____%

d) 其他開支，佔 _____%

B10 營運場地有沒有特別的設施、牌照等去配合營運的需要？

- 1 有
- a 牌照，請指明所需申請牌照類別：_____
- b 電力（可以選擇多過一項）
- i 變電裝置
- ii 後備電源裝置
- iii 用三相供電
- iv 其他，請指明：_____
- c 噪音管制的限制
- d 污水/廢料進行處理（可以選擇多過一項）
- i 化糞池
- ii 獨立污水處理設施(並排放去：_____)
- iii 處理化學廢物
- iv 專人回收處理
- v 其他，請指明：_____
- e 空氣管制的措施
- f 危險品貯存, 請說明:_____

- 2 沒有
- 3 不清楚

B11 請問你的營運場地現時有沒有遇到操作或者業務上的困難？

- 1 有（可以選擇多過一項）
- a 場地及空間
- b 技術及設備
- c 財務
- d 行業發展及前景
- e 人力及招聘
- f 法例規管及政策
- g 受到針對業務/附近居民的投訴(空氣污染、噪音、消防設備問題)
- h 其他，請指明：_____

- 2 沒有

第三部分 營運場地的發展

C1 貴公司會否考慮於未來五年內改變經營規模？

- 1 會（可以選擇多過一項）
- a 擴大營運面積：_____平方呎
- b 減少營運面積：_____平方呎
- c 增聘員工：_____人
- d 裁減員工：_____人
- e 增加設施或機械，請指明：_____
- f 減少設施或機械，請指明：_____
- g 結束經營
- h 其他，請指明：_____

2 不會

C2 你認為現時的營運方式是否一定要在露天的地方進行？

- a 是，請註明原因：_____
- b 不是，請註明原因：_____
- c 不肯定

C3 你認為現時的營運方式是否適合放在一般的工廠大廈(例如現時元朗工業區內面的工廠大廈)、為產業而設的樞紐(包括工業邨(例如元朗工業邨、大埔工業邨)、產業園或特別設計多層樓宇等(例如有比較大的作業空間、貨車可以到達不同樓層的特別設計運輸通道等，例子可參考現時位於葵涌的貨櫃物流中心))或其他地方裏面運作？

- 1 適合，可以在：(可以選擇多過一項)
- a 一般工廠大廈
- b 工業邨
- c 產業園
- d 特別設計多層樓宇

但現時不選擇在以上地方營運的原因：_____

2 不適合的原因是(可以選擇多過一項)

	i) 一般工廠大廈	ii) 工業邨	iii) 產業園	iv) 特別設計多層樓宇
a) 不夠效率	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
b) 面積不可能滿足實際要求	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
c) 樓底不可能滿足實際要求	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
d) 樓層載重量不可能滿足實際要求	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
e) 租金太貴	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
f) 貨車不能倒車	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
g) 缺乏資金增買裝備	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
h) 營運與鄰近用途不相協調	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
i) 地理位置不理想	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
j) 泊車位/上落貨區位置不足	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
k) 其他	<input type="checkbox"/> 請註明原因： _____	<input type="checkbox"/> 請註明原因： _____	<input type="checkbox"/> 請註明原因： _____	<input type="checkbox"/> 請註明原因： _____

3 不肯定

C4 你認為現時的營運最合適在以下哪一個地區發展/搬遷到哪地區？

1 新界北（例如文錦渡、蓮塘、坪輦） 2 新界西北（例如洪水橋、新田、錦田、八鄉） 3 屯門西

4 北大嶼（例如小蠔灣） 5 葵青 6 離島 7 市區 8 其他，請註明其他地方：

C5 你認為現時的營運可否在香港境外地方進行？

1 可以

2 不可以，原因是：_____

3 不肯定

C6 以你所知有沒有與你現時業務相近的營運者在以下的地方營運？

1 有（可以選擇多過一項）

a. 一般工廠大廈

b. 特別設計的多層樓宇

c. 工業邨

d. 環保園

e. 香港境外地方

2 沒有

3 不肯定

C7 你認為有什麼因素可鼓勵你的營運場地選擇工廠大廈、為產業而設的樞紐（包括工業邨、產業園或特別設計的多層樓宇等）或其他地方營運？（可以選擇多過一項）

租金/技術的支援

1. 提供特惠租金/租金津貼

2. 提供購置裝備費用津貼

3. 提供營運上合適的支援（例如申領牌照）

提供合適的營運設備

4. 設計適合的樓底

5. 設計適合的樓層載重

6. 提供可以讓貨車到達不同樓層的運輸通道，請註明貨車噸數的最低要求：_____噸

7. 提供足夠的貨物起卸台

8. 提供足夠作業同存放的平面空間

9. 其他，例如貨櫃吊機/貨物升降機，請註明是哪一類型：_____

其他因素

10. 地理位置便利（如鄰近港口、機場或者地面邊境管制站）

11. 完善的交通配套

12. 其他，請註明原因：_____

13. 沒有任何因素

C8 你認為有沒有其他行業（包括類似行業）同你營運的場地設置在同一個工廠大廈、為產業而設的樞紐(包括工業邨、產業園或者特別設計的多層樓宇等)或其他地方內，會對你的業務有沒有**正面幫助**？為何？

1 有，行業包括（可以**選擇多過一項**）

- a 貨櫃貯存，請指明原因：_____
- b 物流運輸，請指明原因：_____
- c 車輛維修，請指明原因：_____
- d 停車場，請指明原因：_____
- e 貨倉，請指明原因：_____
- f 廢料回收場(例如收集、分揀或打捆回收物料)，請指明原因：_____
- g 廢料處理場(例如將回收物料加工做原材料、破碎同清洗、拆解、再造等)，請指明原因：_____
- h 以上所有行業，請指明原因：_____
- i 其他，請指明行業及原因：_____

2 沒有

C9 你認為有沒有其他行業（包括類似的行業）可以與你的營運場地放在同一個工廠大廈、為產業而設的樞紐(包括工業邨、產業園或者特別設計的多層樓宇等)或其他地方裏面？為何？

1 有，行業包括（可以**選擇多過一項**）

- a 貨櫃貯存，請指明原因：_____
- b 物流運輸，請指明原因：_____
- c 車輛維修，請指明原因：_____
- d 停車場，請指明原因：_____
- e 貨倉，請指明原因：_____
- f 廢料回收場(例如收集、分揀或者打捆回收物料)，請指明原因：_____
- g 廢料處理場(例如將回收物料加工做原材料、破碎同清洗、拆解、再造等)，請指明原因：_____
- h 以上所有行業，請指明原因：_____
- i 其他，請指明行業及原因：_____

2 沒有

C10 你認為有沒有方法或設施(例如：加設高密度的鋼架或其他現代化器械)才可以增加現時的營運同效率或產量？方法/設施包括：

C11 如果政府將來需要將你現時的業務遷出現時營運的地方，你會有什麼安排？

1 自己尋找或搬去其他合適的地方繼續營運

- a) 近似現時營運場地的地方
- b) 一般多層工業大廈。最高可接受/最合理的平均月租價格：每平方呎 \$ _____ (以實用面積計算)
- c) 工業邨。最高可接受/最合理的平均月租價格：每平方呎 \$ _____ (以實用面積計算)

d) 產業園。最能接受/最合理的平均月租價格：每平方呎 \$ _____ (以實用面積計算)

e) 特別設計的多層樓宇。最能接受/最合理的平均月租價格：每平方呎 \$ _____ (以實用面積計算)

2 結束營業，請註明原因： _____

3 其他，請註明什麼地點： _____

多謝你接受我們的訪問，為了確保訪問的質素，我們的同事可能會在日後打電話給你複核問卷的內容，多謝！

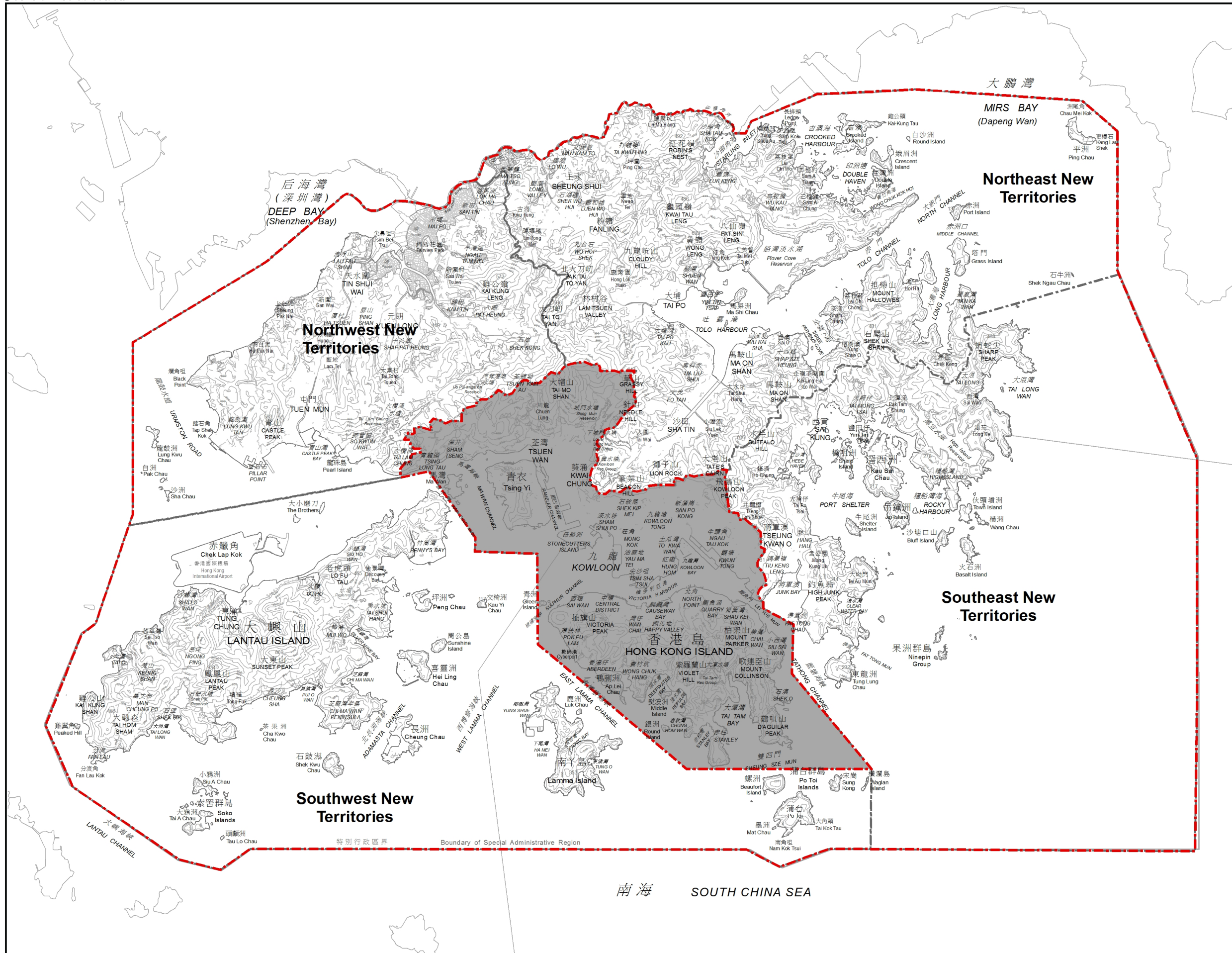
受訪者名稱： _____

聯絡電話： _____

受訪者職位： _____

—完—

Figures



Legend

- Study Area Boundary
- Sub-regions in Study Area
- Metro Area



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Contract No. and Title

Agreement No. CE 40/2016 (TP)
Study on Existing Profile and Operations of
Brownfield Sites in the New Territories –
Feasibility Study

Figure title

Study Area

Figure no.

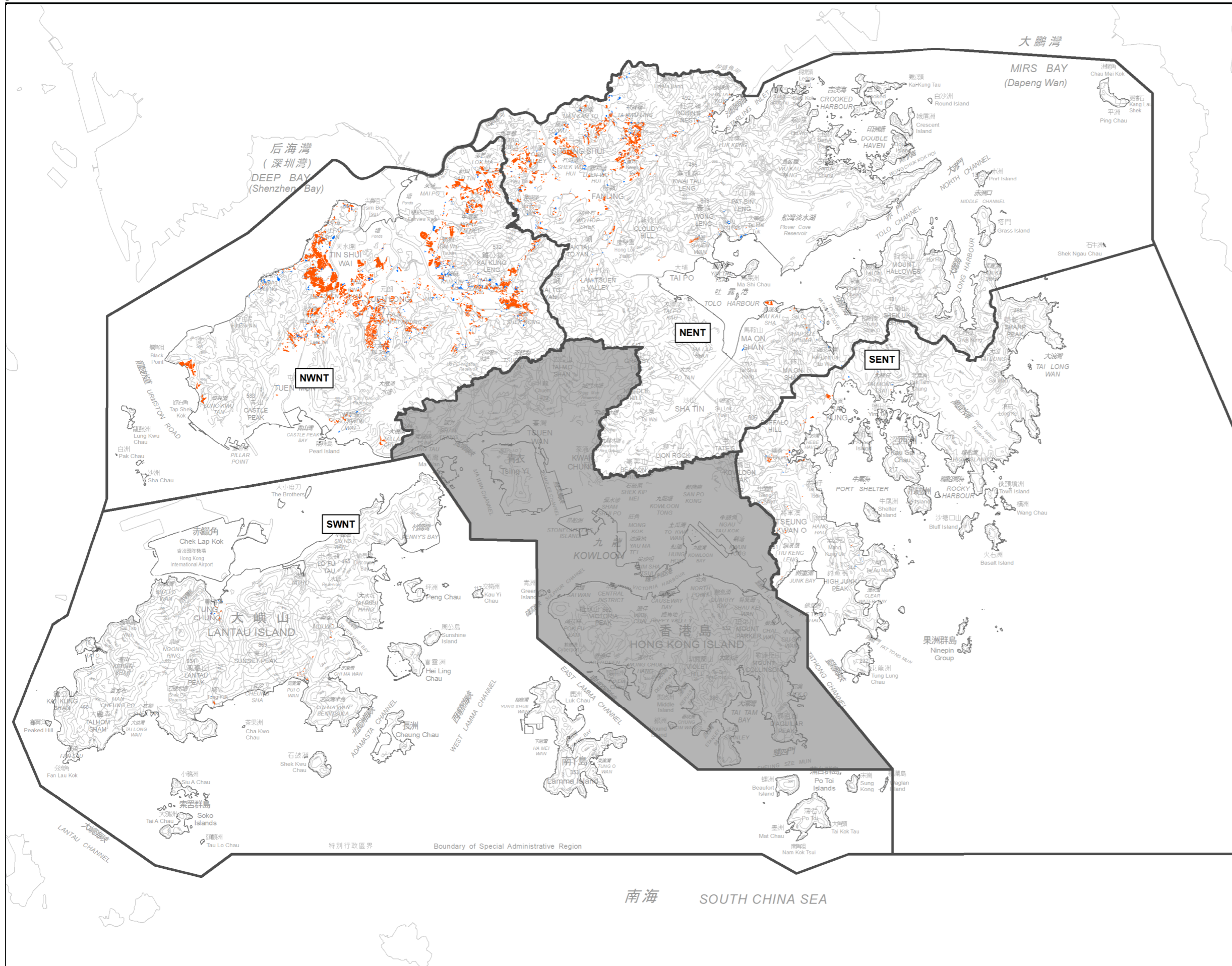
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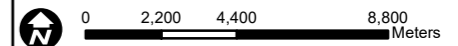
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Legend

- Sub-regions in Study Area
- Metro Area
- Active Brownfield Sites
- Inactive Brownfield Sites



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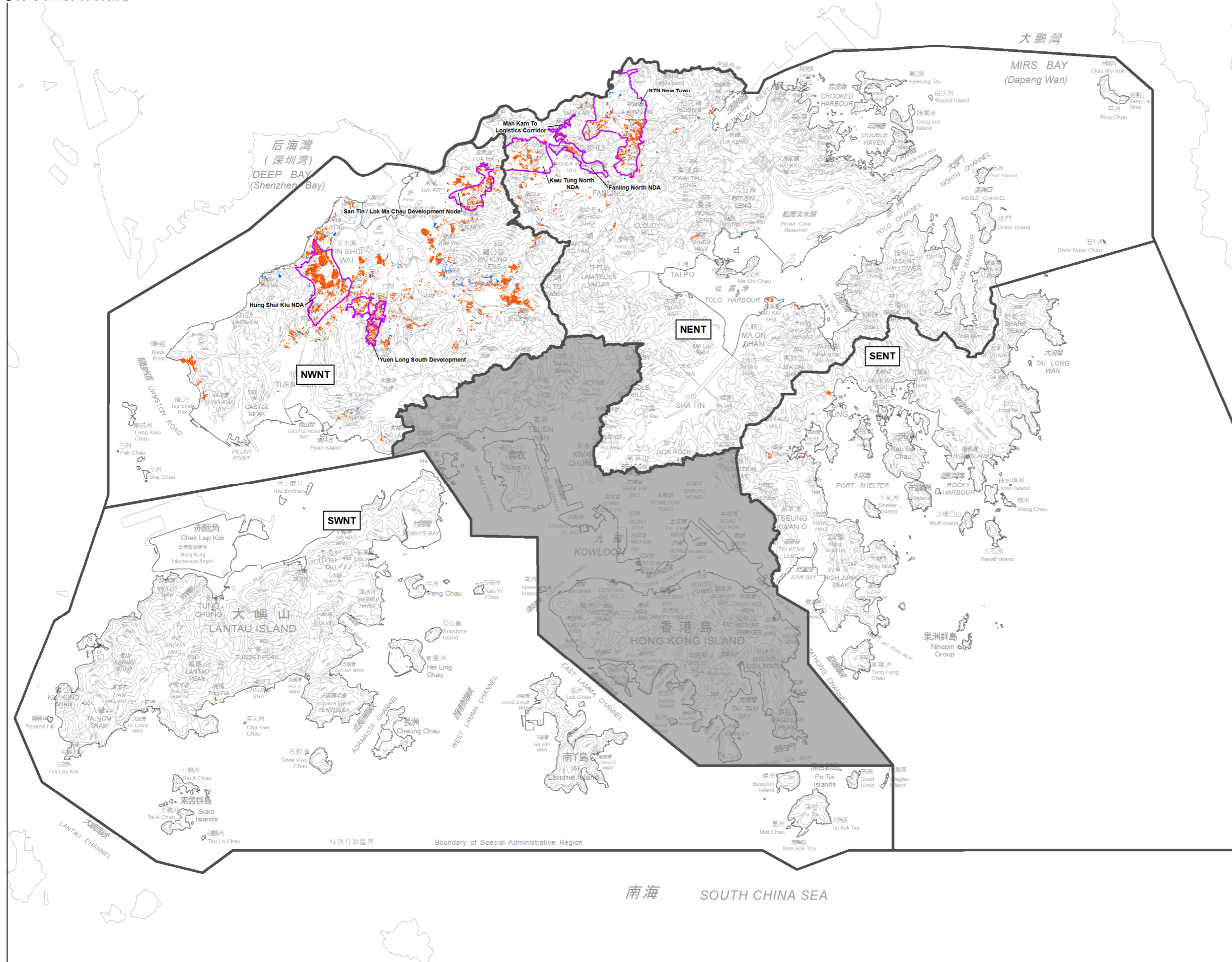
Figure title

Distribution of Brownfield Sites in the New Territories

Figure no. 4.1				Rev.
Drawn LJ	Date Oct 19	Checked SK	Approved PC	
Scale 1:220,000		Status		

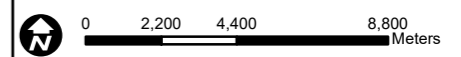
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Legend

- Sub-regions in Study Area
- Metro Area
- New Development Area (NDA)/Potential Development Area (PDA) Boundary
- Active Brownfield Sites
- Inactive Brownfield Sites



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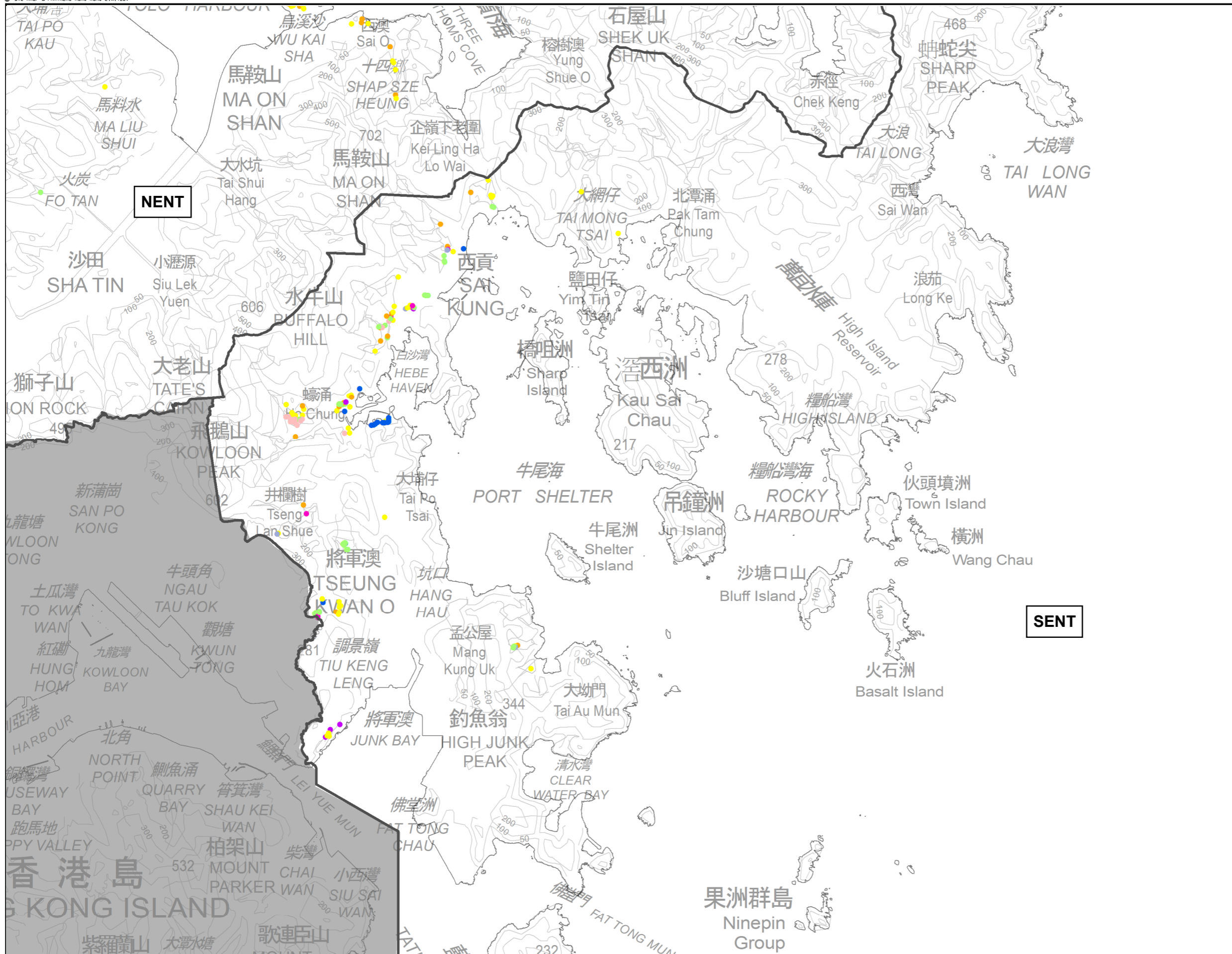
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 Study on Existing Profile and Operations of
 Brownfield Sites in the New Territories –
 Feasibility Study

Figure title
**Distribution of Brownfield Sites in the New Territories (including
 Boundaries of New Development Areas/Potential Development Areas)**

Figure no. 4.2			
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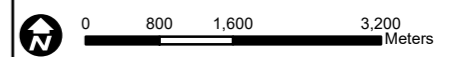
Legend

- Sub-regions in Study Area
- Metro Area

Brownfield Site by Industry

- Construction
- Logistics
- Port Back-up (Container-related)
- Waste Recycling
- Vehicle Repairing and Related
- Vehicle Scrapping
- Rural Industries
- Vehicle Parking
- General Warehouse/Storage
- General Workshop

Note: The annotated dots only denote the location of brownfield sites, and have no relevance to the land area of these sites



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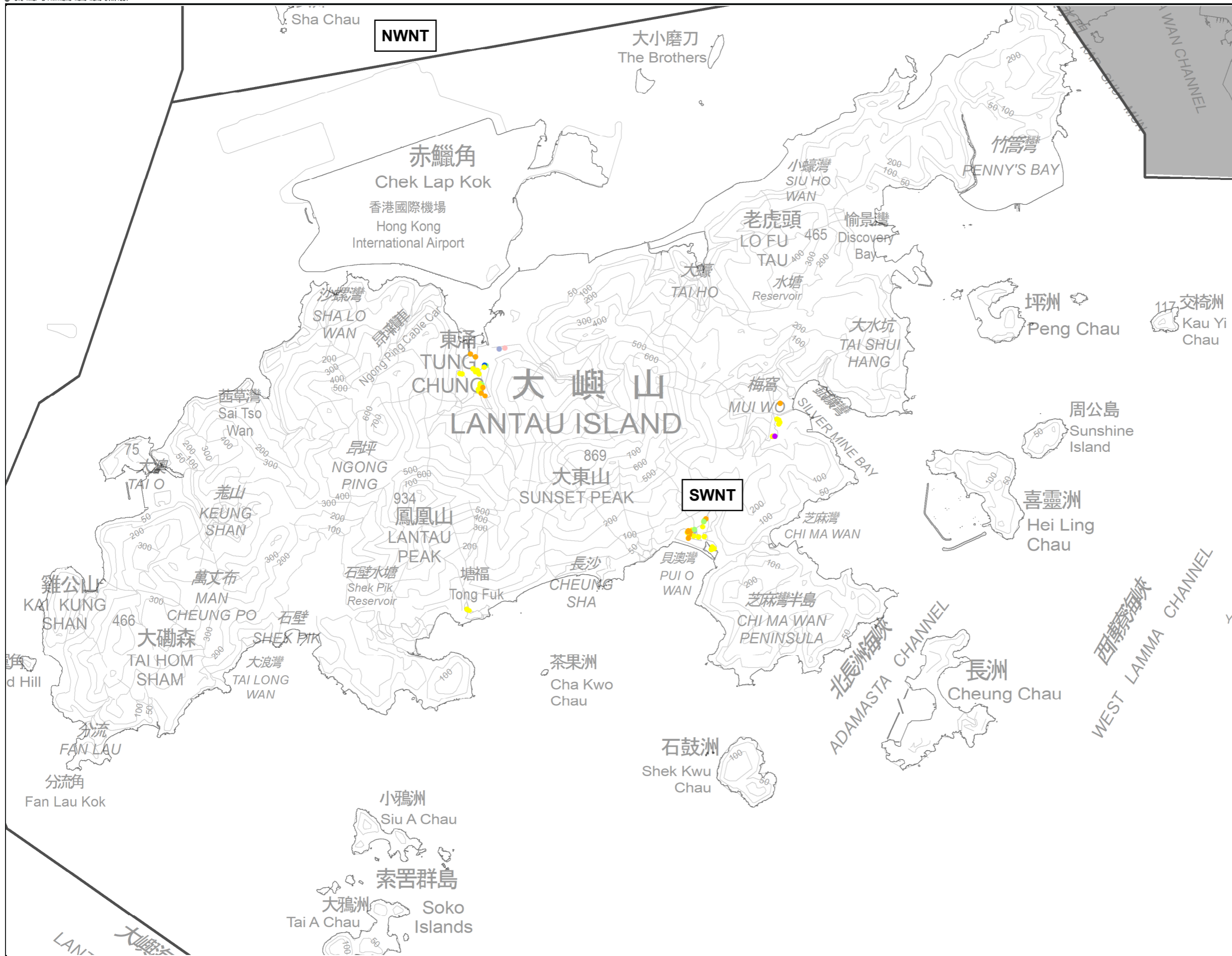
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 Study on Existing Profile and Operations of
 Brownfield Sites in the New Territories –
 Feasibility Study

Figure title
Distribution of Active Brownfield Sites by Industry in Southeast New Territories

Figure no. 4.3a		Rev.	
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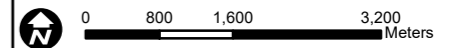
Legend

- Sub-regions in Study Area
- Metro Area

Brownfield Site by Industry

- Construction
- Logistics
- Port Back-up (Container-related)
- Waste Recycling
- Vehicle Repairing and Related
- Vehicle Scrapping
- Rural Industries
- Vehicle Parking
- General Warehouse/Storage
- General Workshop

Note: The annotated dots only denote the location of brownfield sites, and have no relevance to the land area of these sites



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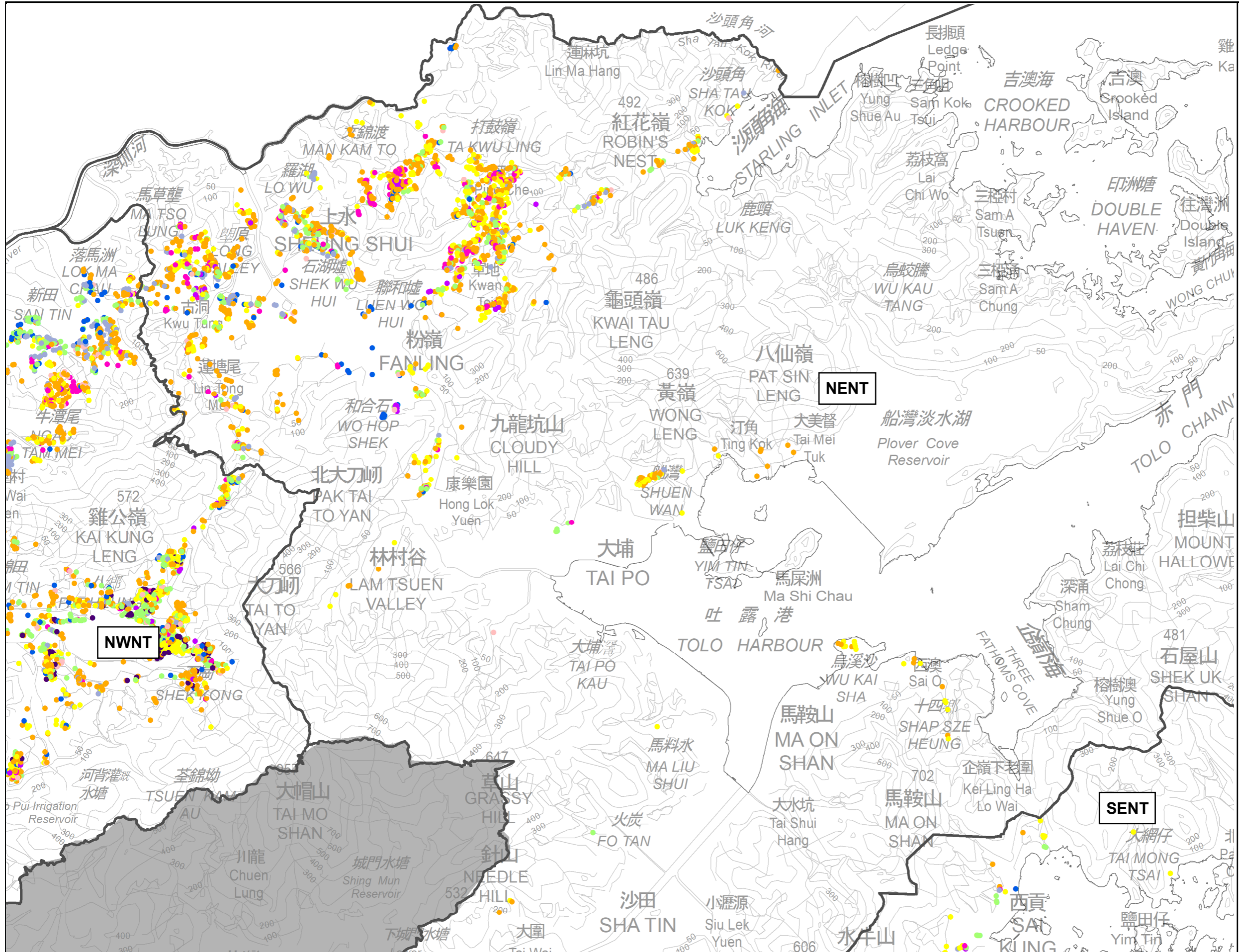
Contract No. and Title
 Agreement No. CE 40/2016 (TP)
 Study on Existing Profile and Operations of
 Brownfield Sites in the New Territories –
 Feasibility Study

Figure title
Distribution of Active Brownfield Sites by Industry in Southwest New Territories

Figure no. 4.3b		Rev.	
Drawn LJ	Date May 19	Checked SK	Approved PC
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Legend

- Sub-regions in Study Area
- Metro Area

Brownfield Site by Industry

- Construction
- Logistics
- Port Back-up (Container-related)
- Waste Recycling
- Vehicle Repairing and Related
- Vehicle Scrapping
- Rural Industries
- Vehicle Parking
- General Warehouse/Storage
- General Workshop

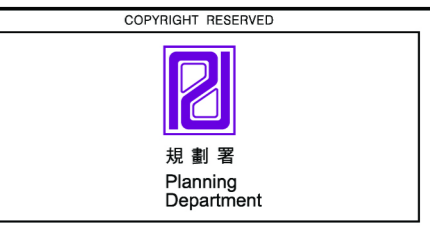
Note: The annotated dots only denote the location of brownfield sites, and have no relevance to the land area of these sites

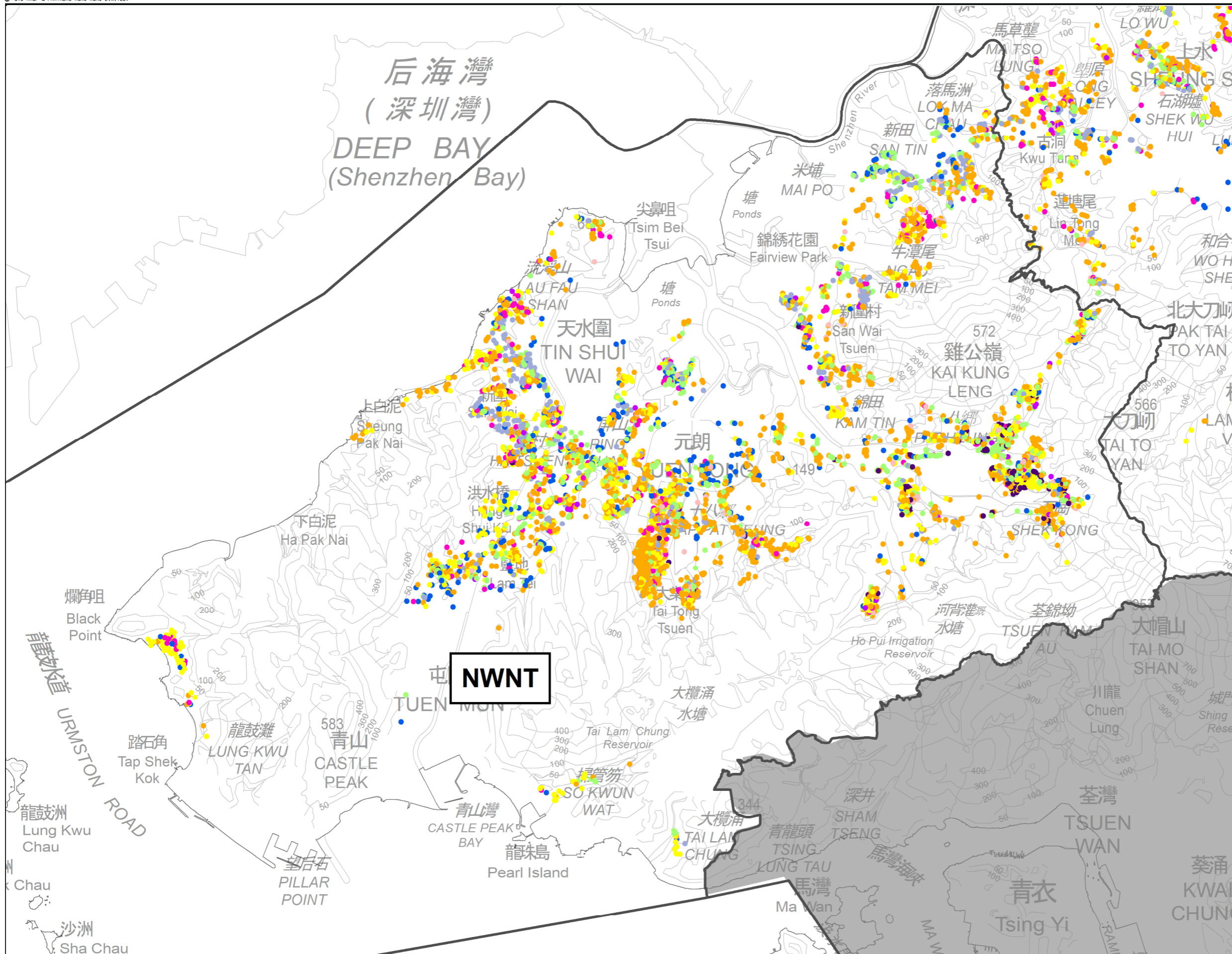


Contract No. and Title
Agreement No. CE 40/2016 (TP)
Study on Existing Profile and Operations of
Brownfield Sites in the New Territories –
Feasibility Study

Figure title
Distribution of Active Brownfield Sites by Industry in Northeast New Territories

Figure no. 4.3c		Rev.	
Drawn LJ	Date May 19	Checked SK	Approved PC
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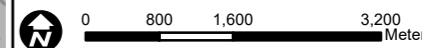
Legend

- Sub-regions in Study Area
- Metro Area

Brownfield Site by Industry

- Construction
- Logistics
- Port Back-up (Container-related)
- Waste Recycling
- Vehicle Repairing and Related
- Vehicle Scrapping
- Rural Industries
- Vehicle Parking
- General Warehouse/Storage
- General Workshop

Note: The annotated dots only denote the location of brownfield sites, and have no relevance to the land area of these sites.



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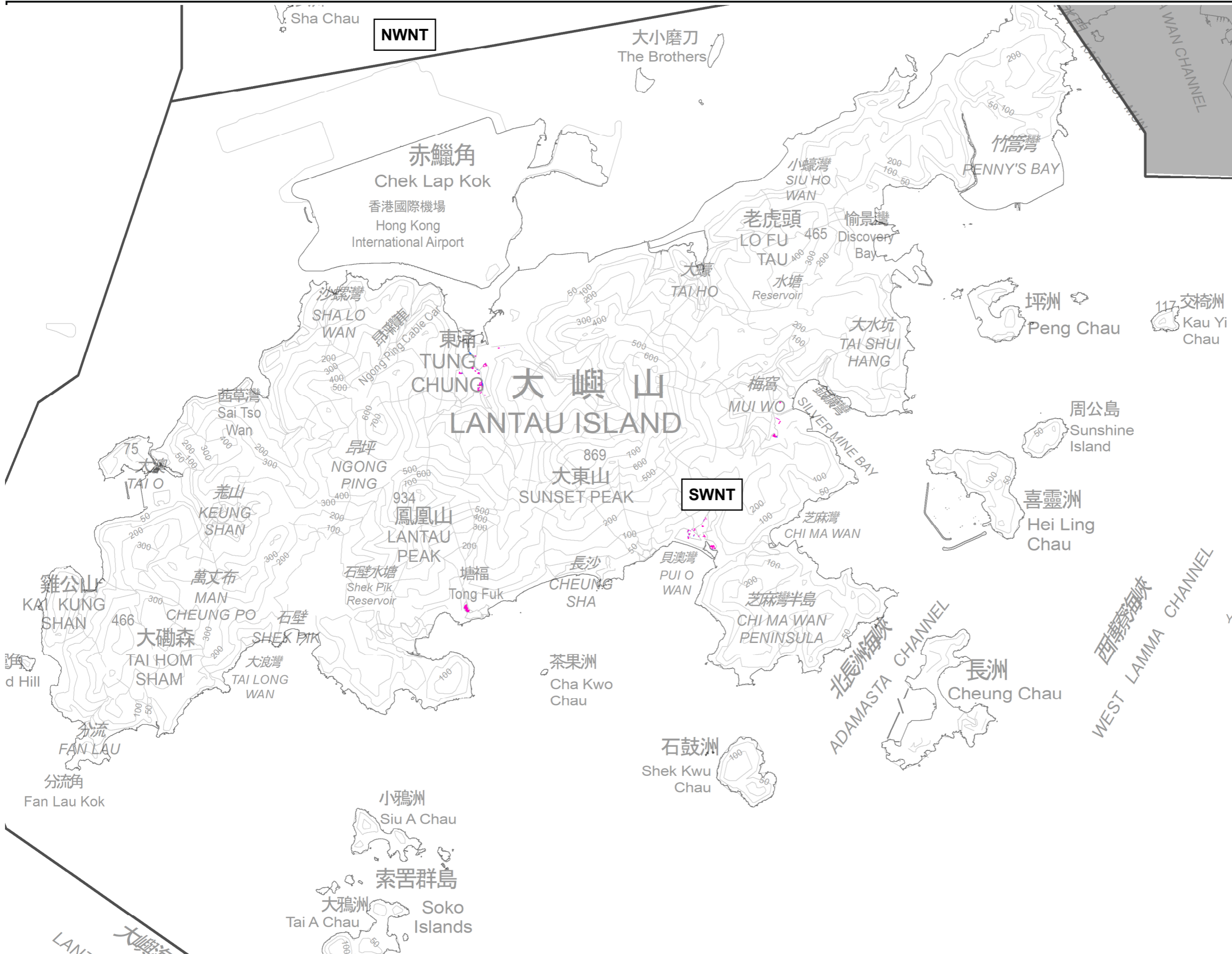
Contract No. and Title
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 Study on Existing Profile and Operations of
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 Feasibility Study

Figure title
Distribution of Active Brownfield Sites by Industry in Northwest New Territories

Figure no. 4.3d		Rev.	
Drawn LJ	Date Oct 19	Checked SK	Approved PC
Scale 1:82,000		Status	

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Legend

- Sub-regions in Study Area
- Metro Area

Land Status of Brownfield Site

- Private Land
- Government Land



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Agreement No. CE 40/2016 (TP)
Study on Existing Profile and Operations of
Brownfield Sites in the New Territories –
Feasibility Study

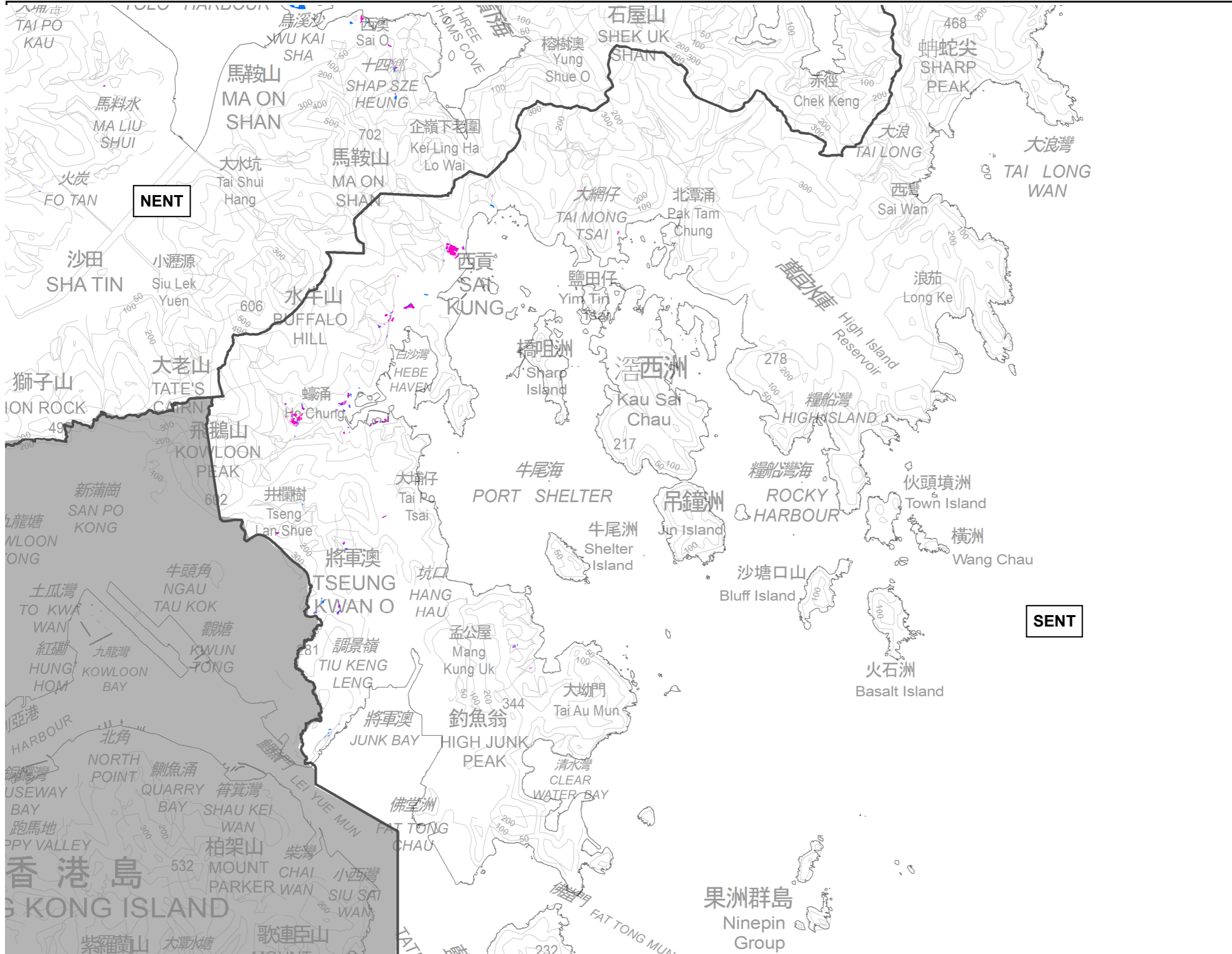
Figure title

Land Status of Brownfield Sites in Southwest New Territories

Figure no. 4.4a		Rev.	
Drawn LJ	Date Nov 19	Checked SK	Approved PC
Scale 1:82,000		Status	

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Legend

- Sub-regions in Study Area
- Metro Area

Land Status of Brownfield Site

- Private Land
- Government Land

0 800 1,600 3,200 Meters

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Contract No. and Title

Agreement No. CE 40/2016 (TP)
Study on Existing Profile and Operations of
Brownfield Sites in the New Territories –
Feasibility Study

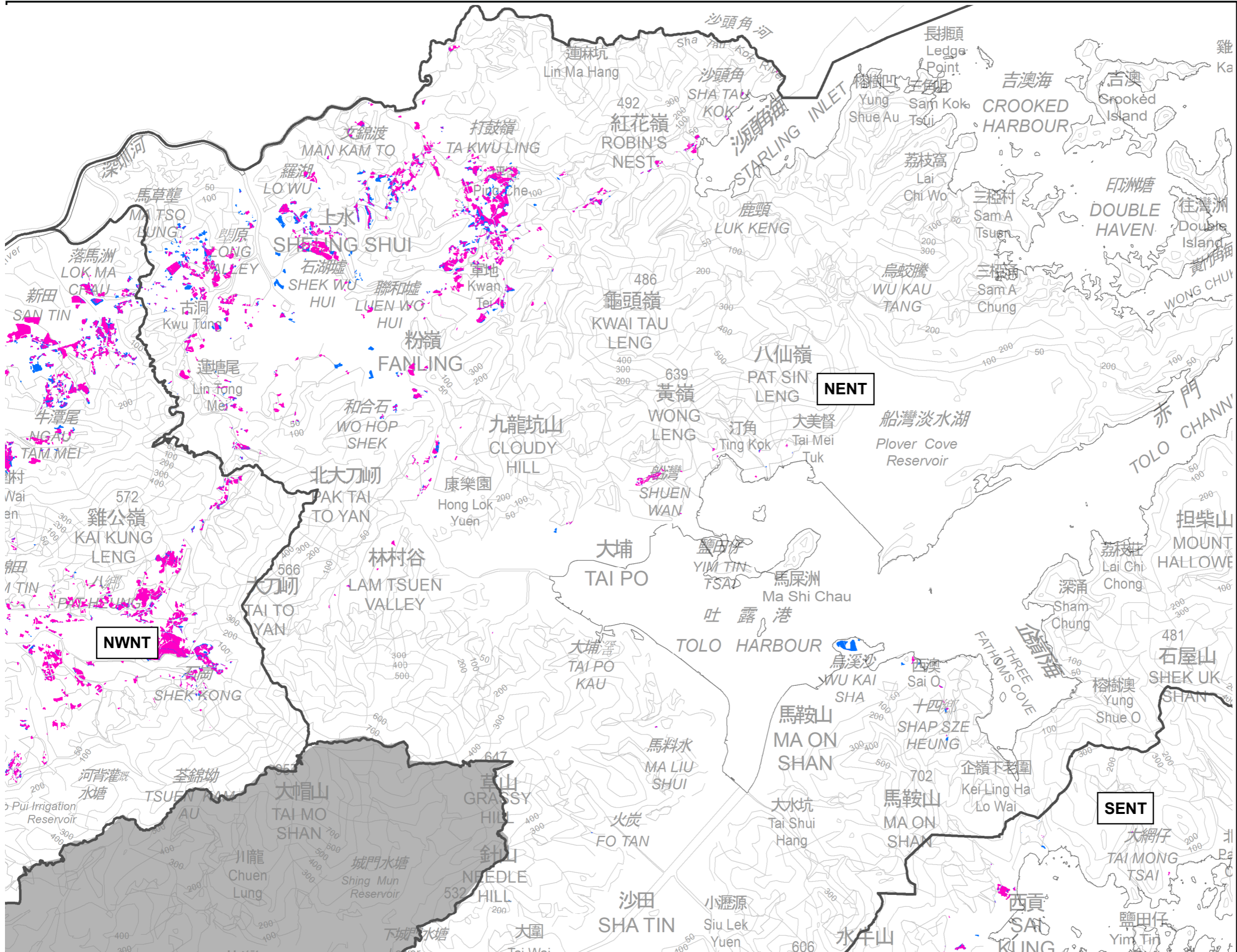
Figure title

Land Status of Brownfield Sites in Southeast New Territories

Figure no. 4.4b		Rev.	
Drawn LJ	Date Nov 19	Checked SK	Approved PC
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Legend

- Sub-regions in Study Area
- Metro Area

Land Status of Brownfield Site

- Private Land
- Government Land



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Contract No. and Title

Agreement No. CE 40/2016 (TP)
Study on Existing Profile and Operations of
Brownfield Sites in the New Territories –
Feasibility Study

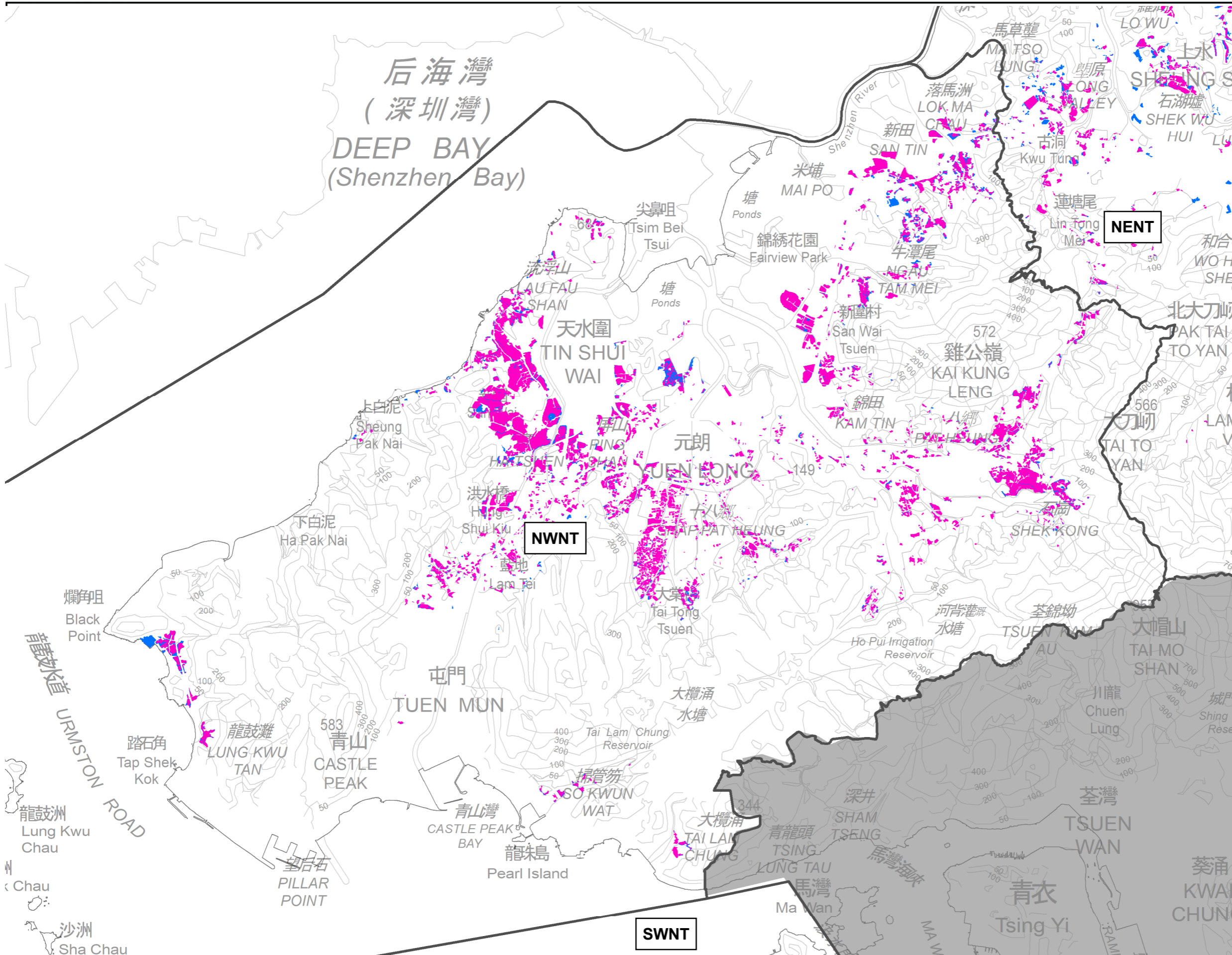
Figure title

Land Status of Brownfield Sites in Northeast New Territories

Figure no. 4.4c		Rev.	
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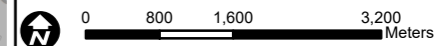
Sub-regions in Study Area

Metro Area

Land Status of Brownfield Site

Private Land

Government Land



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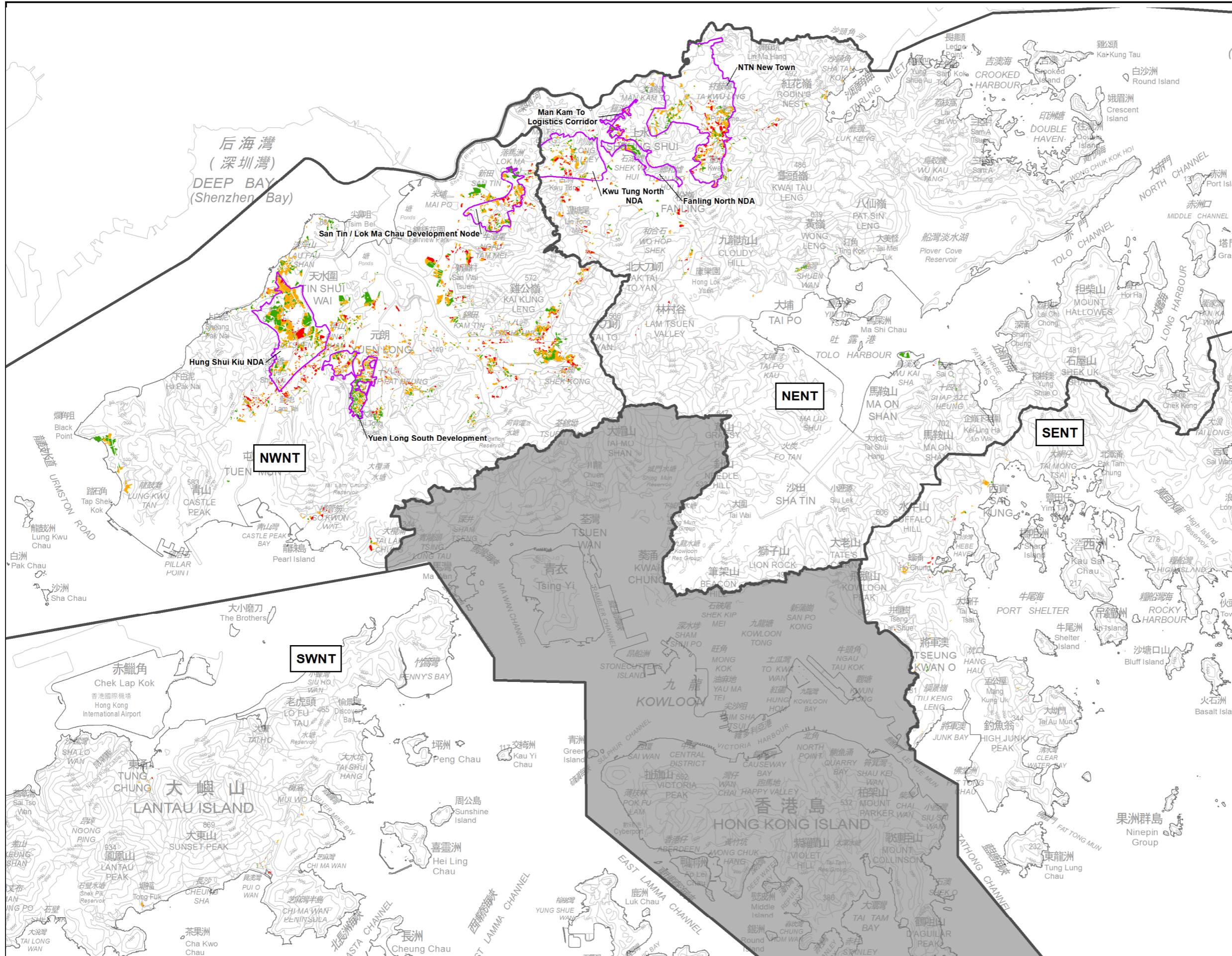
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 Brownfield Sites in the New Territories –
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Figure title
Land Status of Brownfield Sites in Northwest New Territories

Figure no. 4.4d		Rev.	
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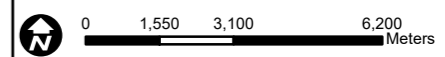


Legend

- Sub-regions in Study Area
- Metro Area
- New Development Area (NDA)/Potential Development Area (PDA) Boundary

Scale of Environmental Impact on Adjacent Residential Area

- Large
- Moderate
- Small



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 Study on Existing Profile and Operations of
 Brownfield Sites in the New Territories –
 Feasibility Study

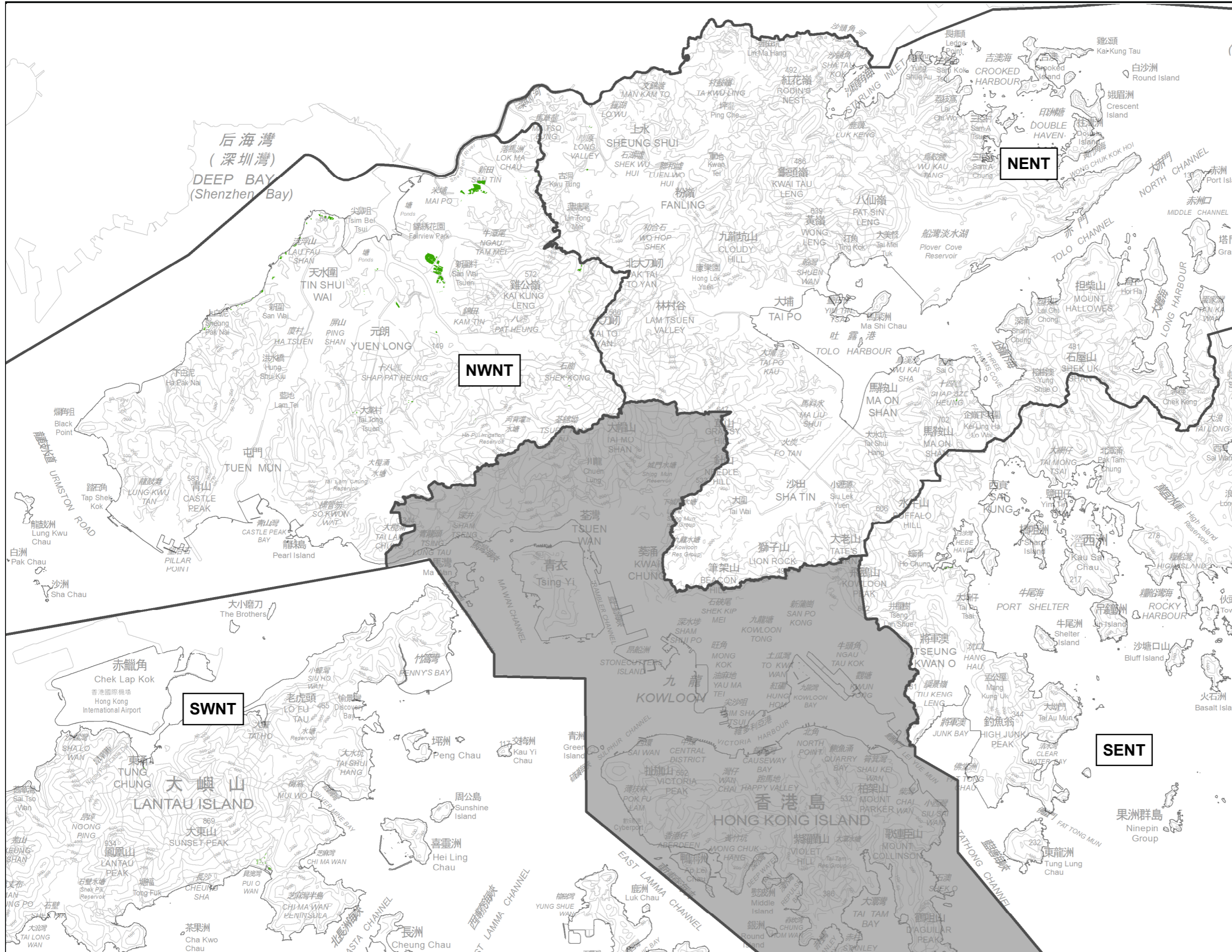
Figure title
**Active Brownfield Sites with Scale of Environmental Impact on
 Adjacent Residential Area**

Figure no. 5.2			
Drawn LJ	Date Oct 19	Checked SK	Approved PC
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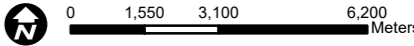


Legend

- Sub-regions in Study Area
- Metro Area

Brownfield Sites within Conservation Related Zones

- Active Brownfield Sites
- Inactive Brownfield Sites



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Figure title

Figure no.

Rev.

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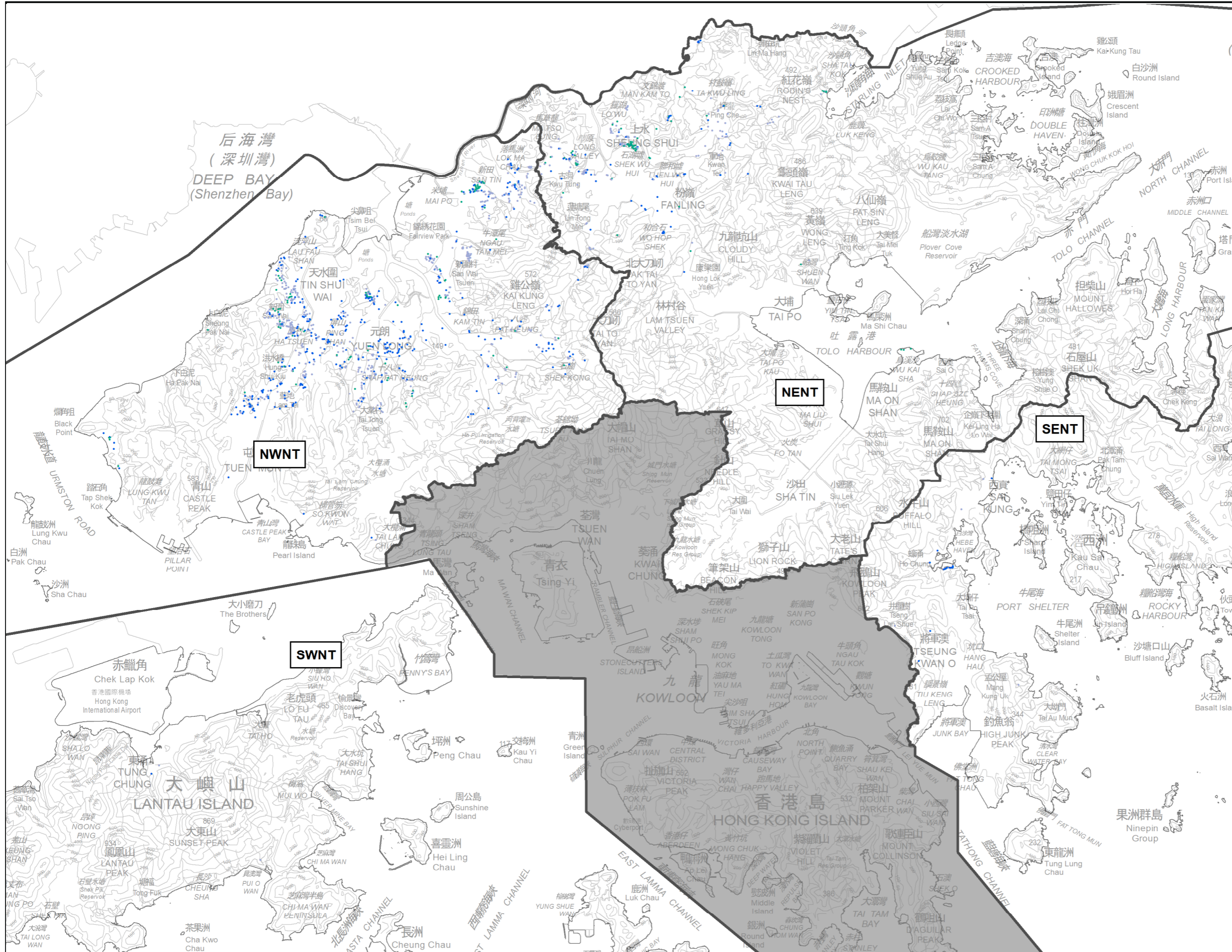
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Brownfield Sites within Conservation Related Zones

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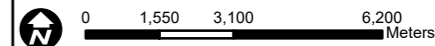
Legend

- Sub-regions in Study Area
- Metro Area

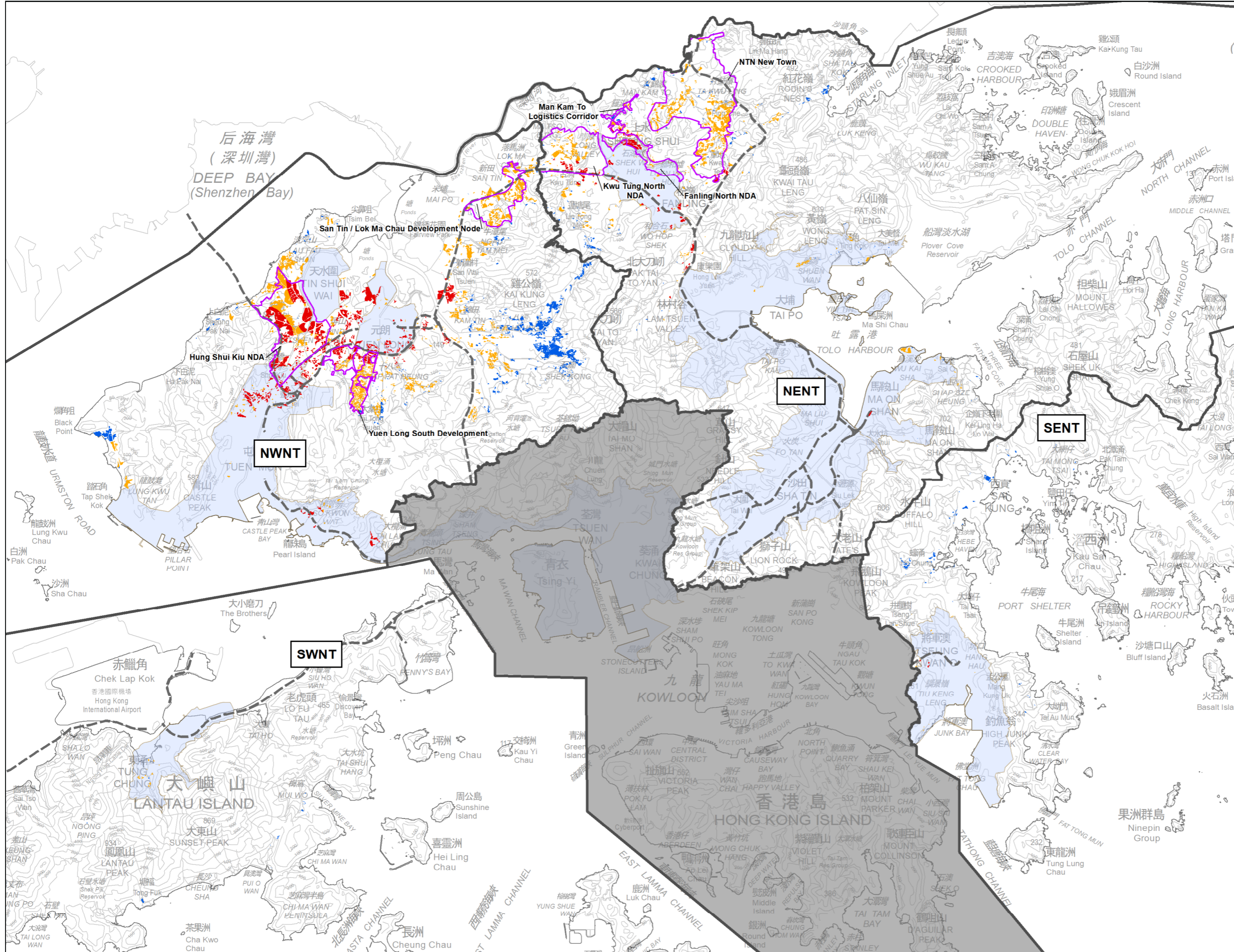
Active Brownfield Sites by Industry

- Logistics
- Port Back-up (Container-related)
- Vehicle Parking

Note: The annotated dots only denote the location of brownfield sites, and have no relevance to the land area of these sites.



<p>Consultant</p> <div style="text-align: center; font-size: 24px; font-weight: bold; margin-top: 20px;">ARUP</div>	<p>Contract No. and Title</p> <p>Agreement No. CE 40/2016 (TP) Study on Existing Profile and Operations of Brownfield Sites in the New Territories – Feasibility Study</p>	<p>Figure title</p> <div style="text-align: center; font-size: 18px; font-weight: bold; margin-top: 10px;">Brownfield Industries with Comparatively Higher Traffic Concern</div>	<p>Figure no.</p> <p style="font-size: 18px; font-weight: bold;">5.4</p>	<p>Rev.</p>	<p>COPYRIGHT RESERVED</p> <div style="text-align: center; margin-top: 10px;"> <p style="font-size: 10px; margin-top: 5px;">規劃署 Planning Department</p> </div>																
		<table border="1" style="width: 100%; border-collapse: collapse; font-size: 10px;"> <tr> <td style="width: 25%;">Drawn</td> <td style="width: 25%;">Date</td> <td style="width: 25%;">Checked</td> <td style="width: 25%;">Approved</td> </tr> <tr> <td style="text-align: center;">LJ</td> <td style="text-align: center;">Oct 19</td> <td style="text-align: center;">SK</td> <td style="text-align: center;">PC</td> </tr> <tr> <td colspan="2">Scale</td> <td colspan="2">Status</td> </tr> <tr> <td colspan="2" style="text-align: center;">1:158,000</td> <td colspan="2"></td> </tr> </table>		Drawn	Date	Checked	Approved	LJ	Oct 19	SK	PC	Scale		Status		1:158,000					
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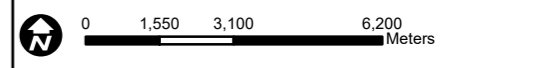
- Sub-regions in Study
- Metro
- New Development Area (NDA)/Potential Development Area (PDA) Boundary
- Existing Highways
- Existing New Town

Possible Development Potential

- High
- Medium
- Low

Note:

- Brownfield sites falling within conservation related zones (as stated in paras. 5.2.16 and 5.2.17 of the Final Report) are excluded from the classification.
- The classification of possible development potential of brownfield sites has not taken into account the planned uses for NDAs



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